## **Comprehensive Annual Financial Report**

## Fiscal Year Ended June 30, 2017



Proudly serving the communities of Oro Valley, Catalina and SaddleBrooke



## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

## For the fiscal year ended June 30, 2017

Golder Ranch Fire District 3885 E. Golder Ranch Dr. Tucson, AZ 85739 Phone 520-825-9001 Fax 520-825-8043 www.golderranchfire.org

Prepared by the Finance Department of Golder Ranch Fire District

Randy Karrer, Fire Chief David Christian CPA, Finance Manager Jean Oliver, Financial Specialist Sarah Machado, Financial Specialist Mary Bequette, EMS Billing Supervisor Susan Hileman, EMS Billing Specialist

#### **TABLE OF CONTENTS**

INTRODUCTORY SECTION	Page
Letter of Transmittal	1
GFOA Certificate of Achievement	8
Organizational Chart	9
List of Elected and Appointed Officials	10
FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	13
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)	17
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements:	
Statement of Net Position	30
Statement of Activities	31
Fund Financial Statements:	
Balance Sheet – Governmental Funds	34
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position	37
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	38
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the Statement of Activities	40
Notes to Basic Financial Statements	41

#### **TABLE OF CONTENTS**

FINANCIAL SECTION	<u>Page</u>
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues Expenditures and Changes in Fund Balances – Budget and Actual:	
General Fund	70
Schedule of Proportionate Share of the Net Pension Liability	71
Schedules of Changes in the Net Pension Liability and Related Ratios	72
Schedule of Contributions	73
Schedule of Funding Progress	74
Notes to Required Supplementary Information	75
COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Debt Service	78
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Capital Projects	79
STATISTICAL SECTION	
Financial Trends:	
Net Position by Component	83
Changes in Net Position	84
Fund Balances – Governmental Funds	86
Changes in Fund Balances – Governmental Funds and Debt Service Ratio	88
Revenue Capacity:	
Assessed and Estimated Full Cash Value of Taxable Property	90
Direct and Overlapping Property Tax Rates	91
Principal Property Taxpayers	92
Property Tax Levies and Collections	93

#### **TABLE OF CONTENTS**

STATISTICAL SECTION	Page
Debt Capacity:	
Computation of Legal Debt Margin	94
Direct and Overlapping Governmental Activities Debt	96
Outstanding Debt by Type	97
Demographic and Economic Information:	
Demographic and Economic Statistics	98
Principal Employers	100
Operating Information:	
Full-Time Equivalent District Employees by Function	101
Operating Indicators by Function	102
Capital Assets by Function	103

## INTRODUCTORY SECTION

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November 14, 2017

To: Golder Ranch Fire District Board of Directors and Citizens:

The following is the Comprehensive Annual Financial Report (CAFR) of the Golder Ranch Fire District for the fiscal year ending June 30, 2017. This CAFR report is intended to meet and exceed all legal reporting requirements that are borne by this jurisdiction. Furthermore, the responsibility for the completeness, fairness and accuracy of the data presented and all accompanying disclosures rests with the District. To provide a reasonable basis for making these representations, the District's management has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse; and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Arizona Revised Statutes (ARS) 48-253 and 48-805(9) require an annual audit to be performed in accordance to the statutory requirements and in conformance to generally accepted government auditing standards. As such, this fiscal year audit has been performed by independent Certified Public Accountants (CPA) with the Heinfeld, Meech & Co., PC firm.

The independent auditor's opinion has been included at the front of the financial section of this report. The Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## **District Profile**



Golder Ranch Fire District was created in 1977 under the provisions set forth in Arizona Revised Statute (ARS) 48-261 and maintained in accordance to ARS 48-805. Additionally, the Fire District possesses a Certificate of Necessity (CON) #56 from the Arizona Department of Health Services and subsequently operates an ambulance transport service under the provisions set forth in Title 36, Chapter 21.1 of the Arizona Revised Statutes. The District is governed by a five member Board of Directors that serves staggered four-year terms. The Fire Chief manages the daily operations of the District and is appointed by the Governing Board. Since its inception, the geographical boundaries of the District have expanded through annexations and a joint merger with the Catalina Fire District and Oracle Junction Fire District.

The current district fire boundaries are approximately 221 square miles and the ambulance transport boundaries are approximately 374 square miles. These boundaries are geographically located in Northern Pima and Southern Pinal County. The District is predominantly comprised of residential properties and a limited urban/commercial corridor. The 2010 Census data estimates 60,000 residents within the District and this is supported by a land-ownership report that estimates nearly 82% of the 31,000 parcels are for residential use.

The District currently own and/or operates eight (8) fire stations, one (1) fleet services facility, one (1) training facility and one (1) administration building. Services are rendered by a full-time staff of approximately one-hundred ninety-one (191) employees and a Fire Corp group comprised of approximately eleven (11) volunteers.

#### Station 378 SaddleBrooke

Medical emergencies account for the majority of reported incidents within the District. Accordingly, all first-line fire and medical response vehicles are staffed with firefighters that are trained as paramedics and/or emergency medical technicians. This staffing model affords a daily paramedic to resident staffing ratio of approximately 1:500 residents. The population of the District is primarily spread out between the three communities of Oro Valley, Catalina and Saddlebrooke. This area is very disparate, having only an average population density of 268 per square mile.

The District is focused on providing the taxpayers with the highest level of services through an efficient and effective all-hazards response model. Services include fire, medical, technical rescue, wildfire suppression, hazardous material, fire inspection, fire investigation, code enforcement, public education, life-safety classes, desert creature removal, smoke alarm assistance, lockout assistance and much more. The District continues to implement operational improvements in order to accomplish strategic goals and exceed community expectations.

## **District Budget**

Golder Ranch Fire District is considered a political subdivision of the State and is authorized to charge a secondary assessed property tax for fire protection services. This tax is assessed on all non-exempt properties that are located within the geographical boundaries of the District and serves as its primary funding source.

For the fiscal year ended June 30, 2017 the District O&M tax rate was \$2.09 per \$100 of assessed value and is lower than all other comparable southern Arizona fire districts and well below the State imposed ceiling limit of \$3.25. The District also set ¢13 per \$100 of assessed value to service its general obligation bonds.

For the 2017 fiscal year the District saw an increase in assessed valuations with a slight increase from \$771 million to \$803 million. This net assessed value coupled with the \$2.22 aggregate mil rate provided a levy of \$17,836,813.



Even with a slight increase in the mil rate, the District's levy is still a remarkably good value for the level of services provided. The District has historically been at or near the lowest for the Tucson Metropolitan area. For the 2017 fiscal year, GRFD continues to have the lowest tax rate of the region's largest full service fire districts and by far the lowest tax rate among districts offering ambulance transports.



DISTRICT	2017 Fiscal Year Rate
Avra Valley FD*	3.25
Drexel Heights FD*	3.25
Picture Rocks FD*	3.25
North West FD*	2.80
Rincon Valley FD*	2.69
Green Valley FD	2.38
Golder Ranch FD*	2.09

\*Provides ambulance transport services

## Local Economy and Outlook

The state outlook depends in part on future national economic performance. The national baseline forecast calls for the U.S. economy to continue to expand during the next decade. It also calls for a modest acceleration in the near term, with real GDP, our broadest measure of economic activity, expected to speed up from 1.6% growth last year to 2.6% growth by 2018. As Exhibit 2 shows, growth slows thereafter to the 2.0% per year range, as demographic forces (baby boomer retirement) weigh on the labor force.



Continued steady improvement in the U.S. economy lays a solid foundation for gains in Arizona during the forecast. However, while Arizona is forecast to continue to outpace the nation in job, population, and income growth, it is not likely to return to growth rates that were common during the 30 years before the Great Recession.

Exhibit 2 summarizes the current forecast for the state. Arizona's job growth is expected to decelerate modestly this year, with the rate falling from 2.6% last year to 2.4% in 2017. Job gains accelerate in 2018, with faster U.S. growth, before gradually declining to the 2.0% per year range during the remainder of the forecast.

Sustained job growth means faster population gains, as Arizona draws migrants from other states. Overall, population growth is forecast to rise from 1.1% last year to 1.7% by 2018.

Income gains accelerate in the near term, with growth rising from 4.3% last year to 5.7% in 2017 and 6.1% in 2018. The large increase in 2017 is driven in part by the increase in the state minimum wage from \$8.05/hour to \$10.00/hour in 2017 and by tighter labor market conditions more generally. Note that the forecast calls for Arizona's unemployment rate to fall from 5.2% in 2016 to 4.2% by 2019. Stronger income growth is forecast to eventually translate into faster sales growth.

Hammond, Greg M. (2017, June 6) Arizona's Economy Finding a Second Wind. Retrieved from https://www.azeconomy.org

## Long Term Financial Planning

As part of the budget approval process, beginning in July 2014, the District adopted a five year capital improvement plan (CIP). The CIP is a comprehensive, plan for sustaining and enhancing emergency response infrastructure by refurbishing or replacing aging facility and apparatus assets. The CIP provides a forecast for the life expectancy of each of the District's long lived assets and the estimated cost of their replacement and or refurbishment. Finally, and most importantly, the CIP will define the funding levels needed year over year for the 5 year time horizon of the plan.

Financial Governance for the District is provided for by an internal financial policy that is referred to as the *Principles of Sound Financial Management* (PSOFM). This document establishes the fiscal framework associated with the establishment of funds, fund balances, reserve funds and capital outlays. The District has and continues to automate numerous processes associated with accounts receivable, payable, billing for ambulance transports and payroll.

A multi-year strategic plan was developed and adopted by the Fire Board. This plan establishes the vision and direction that is required for District growth and operation. Updates to the strategic plan was begun in fiscal year 2016.

## Major Initiatives

During the fiscal year ending June 30, 2017 the District purchased a new 'Quint' ladder truck, a new KME class A pumper, a new ambulance and upgraded numerous facilities and replaced outdated equipment.

At the end of fiscal 2017, GRFD begun discussion of consolidation with a neighboring fire district, Mountain Vista Fire District. These talks resulted in a consolidation of the two fire districts on July 20, 2017. This consolidation will result in a much larger GRFD, both in terms of NAV, personnel, assets and response area for fiscal 2018 and beyond.

## Awards & Acknowledgment

#### **Awards**

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its comprehensive annual financial report for the fiscal year ended June 30, 2016. In order to be awarded this certificate, the District published an easily readable and efficiently organized comprehensive annual financial report. This report satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

This certificate is valid for a period of one year only. We believe that this current comprehensive annual financial report continues to meet the programs' requirements and we will be submitting it to GFOA to determine its eligibility for the fiscal year ended June 30, 2017.

#### Acknowledgements

A sincere gratitude is extended to the personnel of the Finance Division and the members of the Golder Ranch Fire District who contributed to this report. We are also deeply appreciative of the support extended to us by the Board of Directors and the citizens of this District.

Respectfully Submitted,

Randy Karrer Fire Chief

Dave Christian, CPA Finance Manager



**Government Finance Officers Association** 

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Golder Ranch Fire District Arizona

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

r R. Eng

**Executive Director/CEO** 





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## LIST OF ELECTED AND APPOINTED OFFICIALS

#### **BOARD OF DIRECTORS:**

Chairperson Vice Chair Clerk Board Member Board Member Vicki Cox Golder Steve Brady David Dahl Mark Clark Richard Hudgins Term Expires

November 2018 November 2020 November 2020 November 2018 November 2020

#### Administrative Offices:

3885 E. Golder Ranch Dr. Tucson, AZ 85739

## Registered Agent:

Randy Karrer Fire Chief

## Legal Counsel:

Leonard & Felker, P.L.C. 7440 N. Oracle Rd, Bldg 2 Tucson, AZ 85704 FINANCIAL SECTION

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#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Golder Ranch Fire District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Golder Ranch Fire District (District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Golder Ranch Fire District, as of June 30, 2017, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, and net pension liability information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Introductory Section, Combining and Individual Fund Financial Statements and Schedules, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining and Individual Fund Financial Statements and Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements of the basic financial statements themselves, and other records used to prepare the basic financial statements generally accepted in the United States of America. In our opinion, the Combining and Individual Fund Financial Statements and Schedules Information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 14, 2017, on our consideration of Golder Ranch Fire District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Golder Ranch Fire District's internal control over financial reporting and compliance.

teinfeld, melch & Co., P.C.

Heinfeld, Meech & Co., P.C. Tucson, Arizona November 14, 2017 MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (Required Supplementary Information) (This page intentionally left blank)



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## **MANAGEMENT'S DISCUSSION & ANALYSIS**

As management of the Golder Ranch Fire District (the District), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2017. The management's discussion and analysis is presented as required supplementary information to supplement the basic financial statements. This discussion and analysis is intended to be an easily readable breakdown of the District's financial activities based on currently known facts, decisions and conditions. Readers are encouraged to consider the information presented here in conjunction with the financial statements as a whole, which will follow this narrative.

## **Financial Highlights**

- The liabilities and deferred inflow of resources of the District exceeded its assets and deferred outflow of resources at the end of the current fiscal year by \$2,390,197. Of this amount, \$5,421,126 is cash and cash equivalents and may be used to meet the District's ongoing obligations to citizens and creditors.
- The net position of the District decreased by \$5,891,384 due to a significant increase in pension obligations for a court ruling which changed benefit terms.
- Cash decreased by \$1,332,451 due to utilization of cash for current year capital acquisitions.
- At the close of the fiscal year ended June 30, 2017, the District had a combined ending fund balance of \$5,872,119 a decrease of \$873,361 in comparison with the 2016 fiscal year end.
- The General Fund and Debt Service Fund budget for 2017 was based on the 2016 property tax, secondary net assessed value of approximately \$803 Million (District wide) at an aggregate rate of \$2.22/\$100 of assessed value.
- Additions to the fleet during the fiscal year 2017 included the purchase of a ladder truck, an engine, an ambulance and passenger vehicles.

## **Overview of the Financial Statements**

This annual report consists of two parts: management's discussion and analysis (this section) and the basic financial statements. The basic financial statements include The *Statement of Net Position* and the *Statement of Activities* (on pages 30 and 31) these statements provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements start on page 34. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds individually.

## The Statement of Net Position and the Statement of Activities-Govt. Wide

One of the most important questions asked about the District's finances is, "Is the District as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by the most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The *Statement of Net Position* and *Statement of Activities* report the District's net position and changes in them. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the District's property tax base, access to non-property tax revenues, age of the District's existing infrastructure, etc., to assess the overall financial health of the District.

In the *Statement of Net Position* and the *Statement of Activities*, the District presents total Governmental activities. All of the District's basic services are reported in these two reports.

## **Fund Financial Statements**

The fund financial statements (pages 34-38) provide detailed information about the General Fund and Debt Service Fund specifically. All of the District's basic services are reported in the General Fund, which focuses on how money flows into and out of those funds and the balances left at year-end that are available. The fund is reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash. The General Fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the *Statement of Activities*) and governmental funds in a reconciliation included with the financial statements.

The District adopts an annual appropriated budget for the General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

## Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the financial statements begin on page 41.

#### **Government Wide Financial Analysis**

The District's combined net position decreased from \$3,501,187 to a deficit of \$2,390,197 between June 30, 2016 to June 30, 2017 due to a significant increase in pension obligations for a court ruling which changed benefit terms. As noted earlier, net position may serve over time as one useful indicator of the District's financial condition.

The largest portion of the District's positive net position is its net investment in capital assets (ie: land, buildings, equipment and fleet) net of debt. The District has monies held by a paying agent (Pima County Treasurer) that is legally restricted to service the bond obligations owed by the District. The rest of the District's net position is available to meet the ongoing operational needs of the District.

The following table presents a summary of the District's net position at the years ended June 30, 2017 and 2016 respectively.

	Governmental Activities							
	Ju	As of ne 30, 2017		Ju	As of ne 30, 2016			
ASSETS	•			•				
Current and other assets	\$	7,447,455		\$	9,041,682			
Capital assets		18,493,396			17,952,560	-		
Total assets		25,940,851			26,994,242	-		
Deferred outflows of Resources		7,479,797			3,398,730	-		
LIABILITIES						-		
Current liabilities		3,799,361			2,292,007			
Non-Current liabilities		30,400,162			24,087,859			
Total liabilities		34,199,523			26,379,866	_		
Deferred inflows of Resources		1,611,322			511,919	_		
NET POSITION								
Net investment in capital assets		9,236,846	-386%		7,672,389	219%		
Restricted for debt service		311,946	-13%		352,779	10%		
Unrestricted		(11,938,989)	499%		(4,523,981)	-129%		
Total net position	\$	(2,390,197)	100%	\$	3,501,187	100%		

#### **Governmental Activities**

Governmental activities decreased the District's net position by \$5,891,384. The key element in this change was due to acquisitions of capital assets as well as an increase in the net pension liability and an accrual of a judgments payable pursuant to the Parker vs. PSPRS plan. The capital projects fund went from a deficit of \$601,718 to a deficit of \$1,171,373.

The costs of all governmental activities for the year ended June 30, 2017 was \$28,775,294. Property taxes and Fire District Assistance Taxes provided \$18,247,838 or 80% of total revenues. Additional revenues were realized from sale of assets, interest and fees for services. Fees for ambulance transports amounted to \$3,759,813 or 16% of total revenues.

	Governmental Activities					
		2017		2016		
Changes in Net Position						
Revenues:						
Program revenues:						
Charges for services	\$	3,759,813	\$	3,314,268		
Operating grants and contributions		625,157		506,456		
General revenues:						
Property taxes		18,247,838		17,424,433		
Interest income		40,069		37,175		
Miscellaneous		211,033		202,130		
TOTAL REVENUES	\$	22,883,910	\$	21,484,462		
Expenditures/expenses:						
Public safety	\$	28,391,504	\$	21,837,480		
Interest on long-term debt	φ	383,790	Ψ	309,662		
TOTAL EXPENSES	\$	28,775,294	\$	22,147,142		
	Ψ	20,110,204	Ψ	,,.		
Change in net position		(5,891,384)		(662,680)		
Net position, beginning		3,501,187		2,334,858		
Net position, ending	\$	(2,390,197)	\$	1,672,178		

## Financial Analysis of the Districts Funds

As the District completed the year, its governmental funds (as presented in the balance sheet on pages 34 and 35) reported a combined fund balance of \$5,872,119 which is a decrease from last year's balance of \$6,745,480.

The General Fund decreased \$263,599 while the Debt Services fund decreased by \$40,107. The multiyear capital improvement plan had a negative fund balance at year end (a decrease of \$569,655). This deficit arose due to operational needs and catastrophic apparatus failure that resulted in unanticipated replacements. Future revenues are anticipated to correct this deficit.

	Golder	Ranch Fire	e District	Gover	nme	ntal Funds	- Fund Bala	nces		
	2017	2017 2016								
	Amou	nt	Amount	%						
General Fund	\$ 6,76	7,528		115%	\$	7,031,127		104%		
Debt Service Fund	27	5,964		5%		316,071		5%		
Capital Projects Fund	(1,17	1,373)		-20%		(601,718)		-9%		
Total Fund Balance	\$ 5,87	2,119		100%	\$	6,745,480		100%		

## **General Fund**

The General Fund accounts for most all of the day to day operational and maintenance needs of the District, as well as funding necessary to service the District's one capital lease.

## Debt Service Fund

This fund is used to account for the property tax collections and servicing of general obligation debt associated with the 2015 and 2007/2017 GADA bonds. The debt service fund has its own source of revenue with a restricted property tax levy.

## Capital Projects Fund (CIP)

The Capital Projects Fund is used to provide funding for long lived assets and real property improvement projects. While the Capital Projects Fund was completely exhausted by the beginning of fiscal 2012, beginning with the 2015 budget the District has been committing a portion of the General Fund every year to finance the multi-year CIP.

## General Fund Budgetary Highlights

Pursuant to ASRS 48-805, the District adopts an annual budget for the General Fund and sets a levy for the Debt Service Fund. This budget is used to determine the funding requirements for the District. The following chart shows results of the budget to actual comparison for fiscal 2017.

Golder Ranch Fire District Governmental Funds - Fund Balances												
	Golder Ranch FD											
	General F	General Fund 2017 Budget to Actuals										
	Actual											
REVENUES												
Property Taxes	\$16,308,726	\$ 16,272,848	\$	35,878								
Charges for Servic	es 3,759,813	3,840,736		(80,923)								
Intergovernmental	454,266	392,179		62,087								
Investment income	27,952	20,000		7,952								
Other rev & financi		140,000		71,033								
Total Revenues & Financing So	ources 20,761,790	20,665,763		96,027								
EXPENSES												
Public Safety	21,546,721	21,316,358		(230,363)								
Debt Service	372,493	382,093		9,600								
Contingency		133,725		133,725								
Total Expenses	21,919,214	21,832,176		(87,038)								
Other financing sources (net)												
Capital Lease	893,825			(893,825)								
Total other financing sources (	uses) 893,825			(893,825)								
CHANGES IN FUND BALANCE												
Increase (Decrease) in Fund B		(1,166,413)		902,814								
Beginning Fund Balance	7,031,127			7,031,127								
Ending Fund Balance	\$ 6,767,528	\$ (1,166,413)	\$	7,933,941								

The fiscal year 2017 budget contained the planned use of \$1,166,413 of fund balance. This is to say it was the intention of the Fire Board with the approval of the 2017 budget to offset the tax levy with the usage of general fund dollars. This is a temporary measure to slow the increase of the property taxes imposed on property owners of the District. The District was able to use less than the budgeted amount of fund balance needed by not using the contingency dollars budgeted and by finding favorable expense variances. Some favorable variances were found in the fuel expense, actual PSPRS employer expenses that were less than budgeted, as well as utilities and communications costs. Loan proceeds from a capital acquisition completed in fiscal 2016 was received in fiscal 2017 resulting in a better than expected ending fund balance.

## **Capital Assets**

At the end of 2017, the District had \$28,802,720 invested in land, buildings, apparatus, vehicles and equipment before consideration of accumulated depreciation. Land is held in the District's books at cost or in the case of donated land, at fair market value as determined by the donor. All buildings and rolling stock are held on the books at cost.

	Golder Ranch FD Capital Assets as of June 30						
Governmental-Type Activities		2017	2016				
Land not depreciated	\$	1,815,318	\$	1,815,318			
Buildings and improvements		15,952,263		15,898,901			
Vehicles & Apparatus		11,035,139		9,281,759			
Accumulated Depreciation		(10,309,324)		(9,043,418)			
Net Capital Assets	\$	18,493,396	\$	17,952,560			

Major capital projects for 2017 have already been mentioned in this analysis. The District's capitalization threshold is \$5,000. Through careful planning and monitoring of the District's capital asset replacement schedule, the District has determined an annual funding requirement that will provide for the timely replacement of major apparatus and equipment. The Capital Projects funding requirement for the upcoming fiscal year of 2018 will be \$906,085 of which \$0 was available from the CIP fund balance.

Additional information regarding capital assets can be found in the Notes to the Financial Statements on page 51.

## Long-Term Liabilities

At the end of fiscal 2017, the District had total debt outstanding of \$9,359,804 - a reduction of \$920,367 from the end of fiscal 2016.

	Outstanding Debt as of June 30, 2017								
Governmental-Type Activities		2017		2016	Change				
General Obligation Bonds	\$	7,044,000	\$	8,520,000	\$(1,476,000)				
Capital Leases		2,315,804		1,760,171	555,633				
Total Obligations	\$	9,359,804	\$	10,280,171	\$ (920,367)				

Additional information regarding the long and short term District obligations can be found in the notes to the Financials Statements on pages 51 through 54.

#### **ASSESSED VALUES**

Fiscal year 2017 saw an increase in the limited property valuation even with the change from the full to the limited property tax valuation methodology. Passed by Arizona voters in November 2012, Prop 117 shifted the assessed valuation formula from full to limited and restrained increases in assessed values to no more than 5% per year. As such the District's assessed values increased by less than the allowable 5%. Consequently the Board of Directors authorized a mil rate increase of \$.01 for FY 2017 from \$2.08 to \$2.09 and kept the debt service mill rate the same at \$0.13.

	Governmental Type Activities											
		<u>FY 2013</u>		<u>FY 2014</u>		<u>FY 2015</u>		<u>FY2016</u>	<u>% Change</u>		<u>FY 2017</u>	<u>% Change</u>
Total Parcel Count	\$	31,319	\$	31,421	\$	31,536	\$	31,424		0%	\$ 31,762	1%
Total Net Assessed Value		809,112,989		765,804,716		767,452,572		771,573,803		1%	803,460,039	4%
Average Assessed Value District Wide		25,835		24,372		24,336		24,554		1%	25,296	3%
Average Levy / Parcel District Wide	\$	416	\$	444	\$	496	\$	508		2%	\$ 529	4%

Forward looking, the net assessed value of GRFD will be based on a larger, consolidated entity that will be dramatically larger. As such, comparability will be much more difficult between the FY 2017 and FY 2018.

#### MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, bond holders and creditors with a general overview of the District's finances and to comply with the District's fiduciary responsibility. If you have questions about this report or need additional financial information, contact the Finance Manager at (520) 825-9001 located at 3885 E. Golder Ranch Dr. Tucson, AZ 85739.

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## **BASIC FINANCIAL STATEMENTS**

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GOVERNMENT-WIDE FINANCIAL STATEMENTS
### GOLDER RANCH FIRE DISTRICT STATEMENT OF NET POSITION JUNE 30, 2017

	Governmental Activities
ASSETS	
Current assets:	ф <u>с 404 400</u>
Cash and investments	\$ 5,421,126
Accounts receivable	380,788
Property taxes receivable Lease receivable	580,825 893,825
Due from governmental entities	170,891
Total current assets	7,447,455
Noncurrent assets:	
Capital assets, non-depreciable	1,815,318
Capital assets, depreciable (net)	16,678,078
Total noncurrent assets	18,493,396
Total assets	25,940,851
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charge on refunding	103,254
Pension plan items	7,376,543
Total deferred outflows of resources	7,479,797
LIABILITIES	
Current liabilities:	
Accounts payable	178,985
Accrued payroll and employee benefits	629,985
Claims payable	88,779
Judgments payable	1,561,140
Compensated absences payable	231,155
Leases payable	513,317
Bonds payable Total current liabilities	<u>596,000</u> 3,799,361
Total current habilities	3,799,301
Noncurrent liabilities:	
Compensated absences payable	2,095,413
Leases payable	1,802,487
Bonds payable	6,448,000
Net pension liability	20,054,262
Total noncurrent liabilities	30,400,162
Total liabilities	34,199,523
DEFERRED INFLOWS OF RESOURCES	
Pension plan items	1,611,322
NET POSITION	0.006.046
Net investment in capital assets Restricted for:	9,236,846
Debt service	311,946
Unrestricted	(11,938,989)
Total net position	\$ (2,390,197)
F	

#### GOLDER RANCH FIRE DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2017

		 Program	Revenues	Net (Expense) Revenue and Changes in Net Position
		Charges for	Operating Grants and	Governmental
Functions/Programs	Expenses	Services	Contributions	Activities
Governmental activities:				
Public safety - emergency services	\$ 24,806,329	\$ 3,759,813	\$ 625,157	\$ (20,421,359)
Public safety - administration	3,545,230			(3,545,230)
Public safety - community				
safety services	39,945			(39,945)
Interest on long-term debt	383,790			(383,790)
Total governmental activities	\$ 28,775,294	\$ 3,759,813	\$ 625,157	(24,390,324)
				-

General revenues:	
Taxes:	
Property taxes, levied for general purposes	18,247,838
Investment income	40,069
Miscellaneous	211,033
Total general revenues	18,498,940
Changes in net position	(5,891,384)
Net position, beginning of year	3,501,187
Net position, end of year	<u>\$ (2,390,197)</u>

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## FUND FINANCIAL STATEMENTS

#### GOLDER RANCH FIRE DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2017

ASSETS	Ge	eneral Fund	Det	ot Service	 Capital Projects
Cash and investments	\$	5,149,347	\$	271,779	\$
Accounts receivable Property taxes receivable		380,788 540,658		40,167	
Lease receivable		893,825		,	
Due from governmental entities Due from other funds		170,891 1,171,373			
Total assets	\$	8,306,882	\$	311,946	\$ 
LIABILITIES, DEFERRED INFLOWS OF					
RESOURCES AND FUND BALANCES					
Accounts payable	\$	178,985	\$		\$
Due to other funds					1,171,373
Accrued payroll and employee benefits Claims payable		629,985 88,779			
Total liabilities		897,749			 1,171,373
Deferred inflows of resources:					
Unavailable revenue - property taxes		470,714		35,982	
Unavailable revenue - intergovernmental		170,891			 
Total deferred inflows of resources		641,605		35,982	 
Fund balances (deficits):					
Restricted Committed		6,767,528		275,964	
Unassigned		0,707,520			(1,171,373)
Total fund balances		6,767,528		275,964	 (1,171,373)
Total liabilities, deferred inflows of resources					
and fund balances	\$	8,306,882	\$	311,946	\$ 

	Total ernmental Funds
\$	5,421,126 380,788 580,825 893,825 170,891 1,171,373
\$	8,618,828
\$	178,985 1,171,373
	629,985
	88,779 2,069,122
	2,069,122
	506,696 170,891 677,587
(	275,964 6,767,528 1,171,373) 5,872,119
\$	8,618,828

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#### GOLDER RANCH FIRE DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2017

Total governmental fund balances		\$ 5,872,119
Amounts reported for <i>governmental activities</i> in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Governmental capital assets Less accumulated depreciation	\$ 28,802,720 (10,309,324)	18,493,396
Some receivables are not available to pay for current period expenditures and, therefore, are reported as unavailable revenues in the funds.		
Property taxes Intergovernmental	506,696 170,891	677,587
Deferred items related to the net cost of issuance of bonds are amortized over the life of the associated bond issue in the government-wide statements but not reported in the funds.		103,254
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions Deferred inflows of resources related to pensions	7,376,543 (1,611,322)	5,765,221
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Judgments payable Compensated absences payable Capital leases payable Net pension liability Bonds payable	(1,561,140) (2,326,568) (2,315,804) (20,054,262) (7,044,000)	 (33,301,774)
Net position of governmental activities		\$ (2,390,197)

### GOLDER RANCH FIRE DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2017

Revenues:	General Fund	Debt Service	Capital Projects
Property taxes	\$ 16,308,726	\$ 1,047,205	\$ 906,085
Intergovernmental	454,266		
Charges for services Investment income	3,759,813 27,952	12,117	
Miscellaneous	211,033	,	
Total revenues	20,761,790	1,059,322	906,085
Expenditures:			
Current -			
Public safety - emergency services Public safety - administration	18,077,756 3,429,020		
Public safety - community safety services	39,945		
Capital outlay	,		1,475,740
Debt service -	000 400	004.000	
Principal retirement Interest and fiscal charges	338,192 34,301	891,000 276,211	
Bond issuance costs	54,501	55,690	
Total expenditures	21,919,214	1,222,901	1,475,740
Excess (deficiency) of revenues over expenditures	(1,157,424)	(163,579)	(569,655)
Other financing sources (uses): Capital lease agreements	893,825		
Issuance of refunding bonds	093,023	2,932,000	
Payment to refunded bond escrow agent		(2,808,528)	
Total other financing sources (uses):	893,825	123,472	
Changes in fund balances	(263,599)	(40,107)	(569,655)
Fund balances (deficits), beginning of year	7,031,127	316,071	(601,718)
Fund balances (deficits), end of year	\$ 6,767,528	\$ 275,964	\$ (1,171,373)

Total Governmental Funds
<pre>\$ 18,262,016 454,266 3,759,813 40,069 211,033 22,727,197</pre>
18,077,756 3,429,020 39,945 1,475,740
1,229,192 310,512 55,690 24,617,855
(1,890,658)
893,825 2,932,000 (2,808,528) 1,017,297
(873,361)
6,745,480
\$ 5,872,119

#### GOLDER RANCH FIRE DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2017

Changes in fund balances - total governmental funds		\$ (873,361)
Amounts reported for <i>governmental activities</i> in the Statement of Activities are different because:		
Governmental funds report the portion of capital outlay for capitalized assets as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense.		
Expenditures for capitalized assets Less current year depreciation	\$ 1,806,742 (1,265,906)	540,836
Issuance of long-term debt provides current financial resources to governmental funds, but the issuance increases long term liabilities in the Statement of Net Position.		
Issuance of refunding bonds Capital lease agreements	(2,932,000) (893,825)	(3,825,825)
Some revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes Intergovernmental	(14,178) 170,891	156,713
Repayments of long-term debt principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		
Capital lease principal retirement Bond principal retirement	338,192 3,641,000	3,979,192
Governmental funds report pension contributions as expenditures. However, they are reported as deferred outflows of resources in the Statement of Net Position. The change in the net pension liability, adjusted for deferred pension items, is reported as pension expense in the Statement of Activities.		
Current year pension contributions Pension expense	1,877,136 (6,533,645)	(4,656,509)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Judgments payable Amortization of deferred bond items Compensated absences	(1,561,140) (14,750) 363,460	(1,212,430)
Changes in net position in governmental activities		\$ (5,891,384)



# **GOLDER RANCH FIRE DISTRICT**

Meeting the emerging needs of the community through teamwork, dedication, and professionalism

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## **Reporting Entity**

Established in 1977 Golder Ranch Fire District (District) is an Arizona Special Taxing District operating under Arizona Revised Statutes Title 48, Chapter Five. The District provides a range of fire protection and emergency services, emergency medical services, ambulance transport and community assistance to the residents of unincorporated Pima and Pinal Counties, Town of Oro Valley and the communities of Catalina and SaddleBrooke.

The power and authority given to the District is vested in a Board of Directors, each member being elected for a four-year term. The Board of Directors has the statutory authority to adopt and modify the budget, levy taxes, control all assets, including facilities and properties, authorize borrowing or long-term debt issuances, sign contracts and develop the service programs to be provided. The responsibility and accountability for over all funds and fiscal matters are vested in the Board of Directors. The District is responsible for its debts and is entitled to surpluses. No separate agency receives a financial benefit from nor imposes a financial burden on the District.

The Board of Directors appoints the Fire Chief of the District. The activities under the purview of the Fire Chief are within the scope of the reporting entity and the Fire Chief is accountable to the Board of Directors for the activities being managed. The District is the primary, special purpose government responsible for all fire protection within its service areas. As a result, all significant activities have been included in the government-wide financial statements. The District's financial statements represent those of a stand-alone government, as there are no discretely or blended component units.

## **Government-wide and Fund Financial Statements**

The government-wide financial statements report information on all of the governmental activities of the District. Eliminating entries have been posted to minimize the double counting of internal activities. Governmental activities are financed primarily through property taxes and ambulance transport revenues.

The *Statement of Activities* presents a comparison between direct expenses of the public safety program of the District and program revenues. Direct expenses are those that are specifically associated with the public safety function and therefore, are clearly identifiable to that function. Program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Property taxes, investment earnings, insurance refunds, and other items that are not properly classified as program revenues, are presented as general revenues.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus, whereby all assets and liabilities are included in the *Statement of Net Position*. The increases and decreases in the net position are presented in the government-wide *Statement of Activities*. These statements are reported on the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

The governmental fund financial statements are accounted for using a current financial resources measurement focus, whereby only current assets and current liabilities generally are included in the *Balance Sheet*, and the *Statement of Revenues, Expenditures and Changes in Fund Balances* present increases and decreases in those net current assets. These funds use the modified accrual basis of accounting whereby revenues are recorded only when susceptible to accrual (both measurable and available). "Measurable" means that the amount of the transaction can be determined. "Available" is defined as being collectible within the current period or soon enough thereafter (60 days) to be used to liquidate liabilities of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due.

Real and personal property taxes are levied on or before the third Monday in August that become due and payable in two equal installments. The first installment is due on the first day in October and becomes delinquent after the first business day of November. The second installment is due on the first day of March of the next year and becomes delinquent after the first business day of May. The county attaches a lien on real and personal property on the first day of January preceding assessment and levy. All property taxes are billed and collected by the Pima and Pinal County Treasurers. In the governmental fund financial statements, property taxes are reflected as revenues in the fiscal period for which they were levied, provided they are due, or past due and receivable within the current period, and collected within the current period (60 days). Otherwise they are reported as deferred inflows of resources.

Intergovernmental revenues are recognized as revenues when all eligibility requirements are met. There are, however, essentially two types of intergovernmental revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the District; therefore, all eligibility requirements are determined to be met when the underlying expenditures are recorded. In the other, monies are virtually unrestricted as to the purpose of the expenditure and are usually revocable only for failing to comply with prescribed requirements; therefore, all eligibility requirements are determined to be met at the time of receipt or earlier if the susceptible to accrual criteria are met.

The District reports the following three major governmental funds:

- The General Fund is the primary operating fund of the District. It accounts for all financial resources of the District, except those required to be accounted for in another fund, either legally or by Board direction. The principal revenue source is property taxes. Primary expenditures are for public safety.
- The Capital Projects Fund accounts for the capital improvement projects that were funded by the 2005 and 2007 GADA bond issues. The Capital Projects Fund was completely exhausted by the beginning of fiscal 2012, the 2015 budget provides for new funding and a five year time horizon for the CIP.
- **The Debt Service Fund** accounts for repayment of general obligation debt. The principal revenue source is property taxes, while primary expenditures are for principal and interest debt service payments.

#### Cash and Equivalent

The District considers cash on hand, demand deposits and short-term highly liquid investments with a maturity of three months or less, when purchased, to be cash and cash equivalents. Investments maintained in the Pima County Investment Pool, are carried at cost, which approximates fair value, and are classified as a cash equivalent. Fair value of the investments in these pools is the same as the value of the pool shares.

#### Receivables

All accounts and property tax receivables are shown net of any allowance for uncollectible accounts. Real and personal property taxes are levied upon all taxable property within the District and become liens against the property on the first day of January preceding assessment and levy. Federal and state grants and contracts are recorded as intergovernmental receivables and revenues when the related expenditures are incurred.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position may report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

#### **Capital Assets**

Capital assets are stated at cost or estimated historical cost. Donated items are recorded at fair market value at date of donation. Estimated fair market value of donated assets is determined based on information provided by the donor. Normal maintenance and repairs are charged to operations as incurred. Major additions, improvements and replacements are capitalized. Gains or losses from sales or retirements of capital assets are included in the results of operations.

Capital assets include land, buildings, improvements, equipment, and other tangible assets costing over \$5,000 and that have initial useful lives extending beyond a single reporting period. Depreciation is computed on assets in service, using the straight-line method over their estimated useful lives:

-Land and construction in progress non-depreciable

-Vehicles, furniture and equipment: 5-18 years

-Buildings and facilities: 10-40 years

#### Compensated Absences

It is the policy of the District to permit employees to accumulate earned but unused paid time off. A liability is reported for paid time off that the District will pay upon termination or retirement. None of the liability for compensated absences is expected to be liquidated with expendable available financial resources. Accordingly, compensated absences are accrued as a liability only in the government-wide financial statements. The General Fund has been used to liquidate the liability for compensated absences in prior years.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Long-Term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the statement of net position. Bond premiums and discounts, are amortized over the life of the bonds using the straight-line method. Deferred amounts on refunding result from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### Net Position Flow Assumption

In the government-wide fund financial statements the District applies restricted resources first when outlays are incurred for purposes for which either restricted or unrestricted amounts are available.

### Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Fund Balance

The District's fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Non-spendable:* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted**: The Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the District to assess, levy, charge, or otherwise mandates payment of resources and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the District can be compelled by an external party – such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**Committed**: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of formal action it employed to previously commit those accounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process by resolution of the Board of Directors. Constraints imposed on the use of committed amounts are imposed by the Board of Directors through formal action, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned**: Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Directors or a District official delegated that authority by District Charter, formal board action.

**Unassigned**: Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had be restricted, committed, or assigned. The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available.

*Emergency Reserve*: By Board resolution, the District maintains an "Emergency Reserve" in the General Fund of ten percent (10%) of the average actual General Fund revenues for the preceding three fiscal years. The Emergency Reserve is for unexpected, large-scale events where damage in excess of \$250,000 is incurred and immediate, remedial action must be taken to protect the health and safety of residents (e.g. floods, fires, storm damage). Any usage of Emergency Reserves must be appropriated or ratified by the Board of Directors, through formal Board resolution.

**Operating Reserve**: By Board resolution, the District maintains an additional General Fund "Operating Reserve" with an upper goal of an additional twenty percent (20%) of the average actual General Fund revenues for the preceding three fiscal years. The Operating Reserve is intended to be a reserve for unexpected events whose impact exceeds \$500,000. Any use of the Operating Reserve funds must be approved by the Board of Directors and include a repayment plan that projects to restore the Operating Reserve to the twenty percent (20%) level within two fiscal years following the fiscal year in which the event occurred.

**Budget Stabilization Reserve**: By Board resolution, the District maintains an additional General Fund "Budget Stabilization Reserve" with an upper goal of an additional ten percent (10%) of the average actual General Fund revenues for the preceding three fiscal years. The Budget Stabilization Reserve may be used to provide funding to deal with fluctuations within the fiscal cycle(s) and operating requirements that exceed \$500,000. The reserve funds will provide time for the District to restructure its operations in a deliberate manner to ensure continuance of critical District activities. Any use of the Budget Stabilization Reserve funds must be approved by the Board of Directors and include a repayment plan, based on a multi-year financial projection, that plans to restore the Budget Stabilization Reserve to the ten percent (10%) level within the three fiscal years following the fiscal year in which the event occurred.

The Board authorized the Fire Chief to assign amounts for specific purposes pursuant to the fund balance policy adopted by resolution. When expenditures are incurred for purposes for which both restricted and unrestricted funds balances are available, the District considers restricted amounts to be used first, then unrestricted. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, they are considered to be spent in the following order: committed, assigned and then unassigned.

The table below provides detail of the major components of the District's fund balance classifications at year end.

	General Fund		Debt Service	Capital Projects Fund
Fund Balances:				
Restricted:				
Debt service	\$	\$	275,964	\$
Committed:				
Emergency Reserve	1,822,249			
Operating Reserve	3,123,030			
Budget Stabilization Reserve	1,822,249			
Unassigned				(1,171,373)
Total fund balances	\$ 6,767,528	\$	275,964	\$ (1,171,373)

Notes to the Basic Financial Statements – FY2016/17 Comprehensive Annual Financial Report

#### Net position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

### **Budgetary Information**

The District budgets all funds in accordance with the requirements of state law. All funds are budgeted on the modified accrual basis of accounting. The Governing body adopts the original budget by resolution prior to the beginning of the fiscal year of the District. The Board resolution authorizing budgeted expenditures for each fund sets the level by which actual expenditures should not be exceeded. Total labor, goods, services and other expenditures for the funds are the levels of control established by the budget resolution. The detailed budget document is required to contain specific detailed information for the above mentioned expenditures. Budgeted expenditures lapse at year-end and may not be carried over to subsequent years.

### STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

At year end, the Debt Service and Capital Projects Funds had expenditures that exceeded the budgets, however, this does not constitute a violation of any legal provisions. In addition, at year end the Capital Projects Fund reported a deficit fund balance of \$1,171,373. The deficit arose because of operational needs and catastrophic apparatus failure that resulted in unanticipated replacements. The deficit is expected to be eliminated in fiscal year 2018 by allocating sufficient property tax revenues to the Capital Projects Fund.

### CASH AND INVESTMENTS

The District maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the Statement of Net position as part of "cash and investments". Cash and investments are comprised of the following at June 30, 2017:

	Average Maturities	F	air Value
Petty Cash	N/A	\$	350
Deposits with Local Financial Institutions	N/A		2,630,753
Local Government Investment Pools	306 days		2,790,023
Total		\$	5,421,126

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned. Arizona Revised Statutes require collateral for demand deposits, certificates of deposit and repurchase agreements at 101 percent of all deposits not covered by federal depository insurance. At June 30, 2017, deposits with financial institutions have a bank value of \$2,658,688 and a book value of \$2,630,753. The difference of \$27,935 represents deposits in transit, outstanding checks, and other reconciling items at year-end. At June 30, 2017, \$2,490,435 of the District's deposits was insured or covered by collateral held by the pledging financial institution in the District's name.

### Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

- Level 1 inputs are quoted prices in active markets for identical assets
- Level 2 inputs are significant other observable inputs
- Level 3 inputs are significant unobservable inputs

#### Cash Equivalents

The District invests funds in two County Local Government Investment Pools. No oversight is provided for the investment pools, nor does the structure of the pools provide for shares. The balance reported is fully liquid and available upon demand. Participation in the investment pools is involuntary. Participants in the pools are not required to categorize the value of shares in accordance with the fair value hierarchy.

*Custodial Credit Risk-Deposits:* Custodial credit risk is the risk that, in the event of a bank failure, the Districts deposits may not be returned to the District. The District does not have a deposit policy for custodial risk.

*Interest Rate Risk:* The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk:* The District has no investment policy that would further limit its investment choices. As of year-end, the District's investment in the County Treasurer investment pools did not receive a credit rating from a national rating agency.

*Custodial Credit Risk – Investments:* The District's investment in the County Treasurer investment pools represents a proportionate interest in the pools' portfolio; however, the District's portion is not identified with specific investments and is not subject to custodial credit risk.

### CAPITAL ASSETS

The changes in capital assets for the year ended June 30, 2017 were as follows:

	Beginning			Ending
	Balance	Increase	Decrease	Balance
Land not depreciated	\$ 1,815,318	\$	\$	\$ 1,815,318
Buildings and improvements	15,898,901	53,362		15,952,263
Vehicles and apparatus	9,281,759	1,753,380		11,035,139
Total capital assets	26,995,978	1,806,742		28,802,720
Less accumulated depreciation				
Buildings and improvements	(3,696,055)	(436,687)		(4,132,742)
Vehicles and apparatus	(5,347,363)	(829,219)		(6,176,582)
Total accumulated depreciation	(9,043,418)	(1,265,906)		(10,309,324)
Capital assets, net of depreciation	<u>\$ 17,952,560</u>	<u>\$ 540,836</u>	\$	<u>\$ 18,493,396</u>

## LONG-TERM DEBT

### General Obligation Bonds

General obligation bonds are direct obligations and pledge the full faith and credit of the District. The District has outstanding general obligation bonds payable from a \$5,310,000 refunded issuance of callable 10-year bonds dated January 22, 2015 with interest rates of 2.05 percent and a \$2,932,000 refunded issuance of callable 10-year bonds dated December 28, 2016 with interest rates of 2.25 percent.

Principal and interest on all long-term debt is paid semi-annually. The bonds are repaid from General Fund secondary property taxes and used to fund construction projects, purchase capital equipment and fire apparatus.

Annual debt service requirements to maturity for general obligation bonds are as follows:

		Governmental Activities				
Year ending June 30:		 Principal		Interest		Total
	2018	\$ 596,000	\$	150,064	\$	746,064
	2019	890,000		137,782		1,027,782
	2020	913,000		118,908		1,031,908
	2021	932,000		99,542		1,031,542
	2022	951,000		79,780		1,030,780
	2023-27	 2,762,000		125,070		2,887,070
Total		\$ 7,044,000	\$	711,146	\$	7,755,146

During the year ended June 30, 2017, the District issued \$2,932,000 in refunding bonds, with an effective interest rate of 2.25 percent, to advance refund \$2,750,000 of outstanding general obligation bonds, with an average interest rate of 4.92 percent. The net proceeds of \$2,808,528 (after payment of \$55,690 in underwriting fees, insurance, and other issuance costs) were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent, to provide for all future debt service payments of the refunded general obligation bonds. As a result, the refunded general obligation bonds are considered to be defeased, and the liability for those bonds has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$58,528. This advance refunding was undertaken to reduce total debt service payments over the next nine years by \$291,045 and resulted in an economic gain of \$283,542.

### Capital Leases

The District has acquired various equipment under the provisions of long-term lease agreements classified as capital leases. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. Revenues from the General Fund are used to pay the capital lease obligations. Amortization of assets recorded under capital leases is included with depreciation expense.

The assets acquired through capital leases that meet the District's capitalization threshold are as follows:

	Governmental Activities		
Asset:			
Vehicles, furniture and equipment	\$	4,029,210	
Less: Accumulated depreciation		(1,880,256)	
Total	\$	2,148,954	

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2017 were as follows:

Year Ending June 30:	 vernmental Activities
2018	\$ 513,317
2019	513,317
2020	513,316
2021	513,316
2022	140,824
2023-24	281,646
Total minimum lease payments	 2,475,736
Less: amount representing interest	159,932
Present value of minimum lease payments	\$ 2,315,804
Due within one year	\$ 513,317

### **Operating Leases**

The District leases ambulance equipment under the provisions of long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$40,028 for the current fiscal year. The operating leases have remaining noncancelable lease terms of four years and provide renewal options. The future minimum rental payments required under the operating leases at year end were as follows:

Year Ending June 30:	
2018	\$ 40,028
2019	40,028
2020	40,028
2021	 20,014
Total minimum payments required	\$ 140,098

#### Changes in Long-term Liabilities

Long term liability activity for the year ended June 30, 2017 was as follows:

	Beginning Balance	Additions	F	Reductions	Ending Balance	Due Within One Year
Governmental activities:						
Bonds payable:						
Series 2007A GO Bonds	\$ 2,985,000	\$	\$	2,985,000	\$	\$
Series 2015A GO Bonds	4,768,000			554,000	4,214,000	565,000
Series 2016A GO Bonds		2,932,000		102,000	2,830,000	31,000
Total bonds payable	 7,753,000	 2,932,000		3,641,000	 7,044,000	 596,000
Capital Leases Payable	 1,760,171	893,825		338,192	2,315,804	 513,317
Net pension liability	12,401,339	7,652,923			20,054,262	
Judgments payable		1,561,140			1,561,140	1,561,140
Compensated absences	2,690,028	996,096		1,359,556	2,326,568	231,155
Governmental activity long-term						
liabilities	\$ 24,604,538	\$ 11,103,984	\$	5,338,748	\$ 33,301,774	\$ 2,901,612

#### Judgments Payable

Beginning on July 1, 2011 (per Arizona Senate Bill 1609), employee contributions rates were increased each year for members of PSPRS and EORP. However, the increases were challenged in court via the Parker v. PSPRS and Hall v. EORP court cases. The courts ruled that excess contributions over the rates previously established (PSPRS-7.65%; EORP-7.00%) were to be returned to employees, along with related interest amounts, who started employment prior to July 20, 2011. As IRS rules do not allow PSPRS and EORP to refund contributions directly to members or employers, the employers will need to refund the employees for the excess contributions and related interest amounts. Judgments payable have been recorded for the amount of refund contributions due to employees at June 30, 2017.

#### **INTERFUND BORROWING**

At year end the Capital Projects Fund had a negative cash balance which was reduced by interfund borrowing with the General Fund. The interfund balance is expected to be paid within one year.

#### **RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The District carries commercial insurance for all such risks of loss, including workers' compensation and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The District has established a self-insured health care program for employees, employees' spouses, and their dependents. Payments are made to Blue Cross and Blue Shield for 100 percent of services and have a maximum of \$1,000 per enrolled person on a contract year basis. During the year, the District General Fund paid claims in the amount of \$1,404,391 and administrative fees and premiums of \$283,128. All claims handling procedures are performed by a third-party claims administrator. The District purchased reinsurance that limits exposure of any single claim to \$75,000 and \$1.5 million in the aggregate.

The District limits its exposure through specific and aggregate stop-loss coverage. All claims handling procedures are performed by a third-party claims administrator. Reported unpaid claims, have been accrued as a liability based upon monthly claims summary reports. These claims are expected to be fully paid within one year of the financial statement date. Changes in the balances of claims payable during the past two years are as follows:

		Claims		irrent Year				
	F	Payable		laims and				Claims
	Be	ginning of	Changes in		Claim		Payable at	
		Year	Estimates		Payments	5	En	d of Year
2016-17	\$	112,855	\$	1,380,315	\$ 1,404,39	1	\$	88,779
2015-16		75,000		982,370	944,51	5		112,855

## PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

The District contributes to the pension plans described below. The plans are component units of the State of Arizona. The District reported \$1.9 million of pension expenditures in the governmental funds related to all pension plans to which it contributes.

## A. Arizona State Retirement System

**Plan Description.** District employees not covered by the other pension plans described after this section participate in the Arizona State Retirement System (ASRS). The ASRS administers a cost-sharing multiple-employer defined benefit pension plan, a cost-sharing multiple-employer defined benefit health insurance premium benefit (OPEB) plan, and a cost-sharing multiple-employer defined benefit long-term disability (OPEB) plan. The Arizona State Retirement System Board governs the ASRS according to the provisions of A.R.S. Title 38, Chapter 5, Articles 2 and 2.1. The ASRS issues a publicly available financial report that includes its financial statements and required supplementary information. The report is available on the ASRS website at <u>www.azasrs.gov</u>.

**Benefits Provided.** The ASRS provides retirement, health insurance premium supplement, longterm disability, and survivor benefits. State statute establishes benefit terms. Retirement benefits are calculated on the basis of age, average monthly compensation, and service credit as follows:

	Retirement Initial Membership Date:				
	Before July 1, 2011	On or After July 1, 2011			
Years of service and age required to receive benefit	Sum of years and age equals 80 10 years age 62	30 years age 55 25 years age 60			
receive benefit	5 years age 50* Any years age 65	10 years age 62 5 years age 50* Any years age 65			
Final average salary is based on	Highest 36 months of last 120 months	Highest 60 months of last 120 months			
Benefit percent per year of service	2.1% to 2.3%	2.1% to 2.3%			
	*With actuarially reduced benefits				

Retirement benefits for members who joined the ASRS prior to September 13, 2013, are subject to automatic cost-of-living adjustments based on excess investment earnings. Members with a membership date on or after September 13, 2013, are not eligible for cost-of-living adjustments. Survivor benefits are payable upon a members' death. For retired members, the survivor benefit is determined by the retirement benefit option chosen. For all other members, the beneficiary is entitled to the member's account balance that includes the member's contributions and employer's contributions, plus interest earned.

**Contributions.** In accordance with state statutes, annual actuarial valuations determine active member and employer contribution requirements. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. For the current fiscal year, active ASRS members were required by statute to contribute at the actuarially determined rate of 11.48 percent (11.34 percent for retirement and 0.14 percent for long-term disability) of the members' annual covered payroll, and the District was required by statute to contribute at the actuarially determined rate of 11.48 percent (10.78 percent for retirement, 0.56 percent for health insurance premium benefit, and 0.14 percent for long-term disability) of the members' annual covered payroll. The District's contributions to the pension for the year ended June 30, 2017 were \$207,152.

The District's contributions for the current and two preceding years for the Arizona State Retirement System OPEB, all of which were equal to the required contributions, were as follows:

		Health Benefit Supplement Fund		ng-Term sability Fund
Year ending June 30:				
-	2017	\$ 10,761	\$	2,690
	2016	8,331		1,999
	2015	9,161		1,863

## **Pension Liability**

At June 30, 2017, the District reported a liability of \$2.9 million for its proportionate share of the net pension liability of the ASRS. The net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of June 30, 2015, to the measurement date of June 30, 2016. The total pension liability as of June 30, 2016, reflects a change in actuarial assumption for a decrease in loads for future potential permanent benefit increases.

The District's proportion of the net pension liability was based on a projection of the District's longterm share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2016, the District's proportion was 0.018 percent, which was an increase of 0.001 from its proportion measured as of June 30, 2015. Pension Expense and Deferred Outflows/Inflows of Resources. The District has deferred outflows and inflows of resources related to the net pension liability of retirement benefits. Certain changes in the net pension liability are recognized as pension expense over a period of time rather than the year of occurrence. For the year ended June 30, 2017, the District recognized pension expense for ASRS of \$322,597 and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	D	Deferred	D	Deferred
	Οι	utflows of	Ir	flows of
	Re	esources	Re	esources
Differences between expected and actual experience	\$	17,450	\$	197,537
Changes of assumptions or other inputs				151,924
Net difference between projected and actual earnings on				
pension plan investments		311,173		
Changes in proportion and differences between contributions				
and proportionate share of contributions		200,032		
Contributions subsequent to the measurement date		207,152		
Total	\$	735,807	\$	349,461

The deferred outflows of resources related to ASRS pensions resulting from contributions subsequent to the measurement date as reported in the table above will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ASRS pensions will be recognized in pension expense as follows:

Year Ending June 30:		
-	2018	\$ (4,988)
	2019	(39,472)
	2020	136,402
	2021	87,252

Actuarial Assumptions. The significant actuarial assumptions used to measure the total ASRS

pension liability are as follows:

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the five-year period ended June 30, 2012. The purpose of the experience study was to review actual experience in relation to the actuarial assumptions in effect. The ASRS Board adopted the experience study recommended changes which were applied to the June 30, 2013, actuarial valuation. The study did not include an analysis of the assumed investment rate of return.

The long-term expected rate of return on ASRS pension plan investments was determined to be 8.75 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class of ASRS are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Equity	58%	6.73%
Fixed income	25	3.20
Real estate	10	4.50
Multi-asset	5	3.41
Commodities	2	3.84
Total	100%	

**Discount Rate.** The discount rate used to measure the ASRS total pension liability was 8.0 percent, which is less than the long-term expected rate of return of 8.75 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the ASRS Board's funding policy, which establishes the contractually required rate under Arizona statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 8.0 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(7.0%)	(8.0%)	(9.0%)
District's proportionate share of the			
net pension liability	\$3,661,361	\$2,871,485	\$2,338,177

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued ASRS financial report. The report is available on the ASRS website at <u>www.azasrs.gov</u>.

## B. Public Safety Personnel Retirement System

**Plan Descriptions.** District public safety employees who are regularly assigned hazardous duty participate in the Public Safety Personnel Retirement System (PSPRS). The PSPRS administers an agent multiple-employer defined benefit pension plan and an agent multiple-employer defined benefit health insurance premium benefit (OPEB) plan. A nine-member board known as the Board of Trustees and the participating local boards govern the PSPRS according to the provisions of A.R.S. Title 38, Chapter 5, Article 4. The PSPRS issues a publicly available financial report that includes their financial statements and required supplementary information. The report is available on the PSPRS website at <u>www.psprs.com</u>.

**Benefits Provided.** The PSPRS provides retirement, health insurance premium supplement, disability, and survivor benefits. State statute establishes benefits terms. Certain retirement and disability benefits are calculated on the basis of age, average monthly compensation, and service credit as follows. See the publicly available PSPRS financial report for additional benefits information.

	Retirement Initial Membership Date:			
	Before January 1, 2012	On or After January 1, 2012		
Years of service and age required to receive benefit	20 years any age 15 years age 62	25 years and age 52.5		
Final average salary is based on	Highest 36 months of last 20 years	Highest 60 months of last 20 years		
Normal retirement	50% less 2.0% for each year of credited service less than 20 years or plus 2.0% to 2.5% for each year of credited service over 20 years, not to exceed 80%	2.5% per year of credited service, not to exceed 80%		
Accidental disability retirement	50% or normal retirement	nt, whichever is greater		
Survivor benefit: Retired members	80% of retired memb	er's pension benefit		
Active members	80% to 100% of accidental disability retirement benefit or 100% of average monthly compensation if death was the result of injuries received on the job			

Retirement and survivor benefits are subject to automatic cost-of-living adjustments based on excess investment earning. The Legislature may enact permanent one-time benefit increases after a Joint Legislative Budget Committee analysis of the increase's effects on the plan. PSPRS also provides temporary disability benefits of 50 percent of the member's compensation for up to 12 months.

**Employees Covered by Benefit Terms.** At June 30, 2017, the following employees were covered by the agent pension plan's benefit terms:

	PSPRS – Fire
Retirees and beneficiaries	14
Inactive, non-retired members	15
Active members	143
Total	172

Notes to the Basic Financial Statements – FY2016/17 Comprehensive Annual Financial Report

**Contributions and Annual OPEB Cost.** State statutes establish the pension contribution requirements for active PSPRS employees. In accordance with state statutes, annual actuarial valuations determine employer contribution requirements for PSPRS pension and health insurance premium benefits. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. Contributions rates for the year ended June 30, 2017, are indicated below. Rates are a percentage of active members' annual covered payroll.

	PSPRS – Fire
Active members – pension	11.65%
District:	
Pension	17.27
Health insurance	0.40

For the agent plans, the contributions to the pension plan and annual OPEB cost and contributions for the health insurance premium benefit for the year ended were:

	PS	PSPRS – Fire	
Pension:			
Contributions made	\$	1,669,984	
Health insurance premium benefit:			
Annual OPEB cost		38,679	
Contributions made		38,679	

**Pension Liability.** At June 30, 2017, the District reported \$17.2 million net pension liability for the fire plan. The net pension liabilities were measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

- In May 2016 voters approved Proposition 124 that authorized certain statutory adjustments to PSPRS' automatic cost-of-living adjustments. The statutory adjustments change the basis for future cost-of-living adjustments from excess investment earnings to the change in the consumer price index, limited to a maximum annual increase of two percent. The change in the District's net pension liability as a result of the statutory adjustments is not known.
- Laws 2016, Chapter 2, changed the benefit formula and contribution requirements for members hired on or after July 1, 2017.
- The investment rate of return actuarial assumption was decreased from 7.85 percent to 7.50 percent.
- Court ruling that a 2011 law's increasing employee contributions for members hired prior to the law's effective date was unconstitutional.

The net pension liabilities measured as of June 30, 2017, will reflect changes of actuarial assumptions based on the results of an actuarial experience study for the 5-year period ended June 30, 2016. The change in the District's net pension liabilities as a result of these changes is not known.

Actuarial Assumptions. The significant actuarial assumptions used to measure the total pension liability are as follows:

Actuarial valuation date Actuarial cost method Investment rate of return Projected salary increases Inflation Permanent benefit increase Mortality rates	June 30, 2016 Entry age normal 7.50% 4.0 - 8.0% 4.0% Included RP-2000 mortality table, adjusted by 105% for both males
Monality rates	adjusted by 105% for both males and females

Actuarial assumptions used in the June 30, 2016, valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2011.

The long-term expected rate of return on PSPRS pension plan investments was determined to be 7.50 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
Short-term investments	2%	0.75%
Absolute return	5	4.11
Risk parity	4	5.13
Fixed income	7	2.92
Real assets	8	4.77
GTAA	10	4.38
Private equity	11	9.50
Real estate	10	4.48
Credit opportunities	13	7.08
Non-U.S. equity	14	8.25
U.S. equity	16	6.23
Total	100%	

**Pension Discount Rates.** The discount rate of 7.50 percent was used to measure the total pension liability.

The projection of cash flows used to determine the PSPRS discount rates assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the PSPRS fire plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Changes in the Agent Plan's Net Pension Liability

	Increase/Decrease						
	-	Total Pension	Plan Fiduciary		Net Pension		
PSPRS – Fire		Liability		Net Position		Liability	
Balances at June 30, 2016	\$	36,745,274	\$	26,969,517	\$	9,775,757	
Changes for the year:							
Service cost		1,893,767				1,893,767	
Interest on the total pension liability		2,926,935				2,926,935	
Changes of benefit items		4,530,962				4,530,962	
Differences between expected and actual							
experience in the measurement of the							
pension liability		(589,166)				(589,166)	
Changes of assumptions or other inputs		1,944,844				1,944,844	
Contributions – employer				1,857,235		(1,857,235)	
Contributions – employee				1,168,274		(1,168,274)	
Net investment income				162,509		(162,509)	
Benefit payments, including refunds of							
employee contributions		(812,716)		(812,716)			
Administrative expense				(23,784)		23,784	
Other changes				136,088		(136,088)	
Net changes		9,894,626		2,487,606		7,407,020	
Balances at June 30, 2017	\$	46,639,900	\$	29,457,123	\$	17,182,777	

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's net pension liability calculated using the discount rates noted above, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Current				
		Discount				
PSPRS – Fire:	<u>1% Decrease</u>	Rate	1% Increase			
Rate	6.50%	7.50%	8.50%			
Net pension liability	\$24,799,294	\$17,182,777	\$11,029,922			

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued PSPRS financial report. The report is available on the PSPRS website at <u>www.psprs.com</u>.

**Pension Expense.** For the year ended June 30, 2017, the District recognized \$6.2 million as pension expense.

Pension Deferred Outflows/Inflows of Resources. At June 30, 2017, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ľ	Deferred		Deferred
	0	utflows of	I	nflows of
PSPRS – Fire	R	esources	F	Resources
Differences between expected and actual experience	\$	20,936	\$	793,844
Changes of assumptions or other inputs		2,678,071		
Net difference between projected and actual earnings on				
pension plan investments		2,271,745		468,017
Contributions subsequent to the measurement date		1,669,984		
Total	\$	6,640,736	\$	1,261,861
	-			
The amounts reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30:		
-	2018	\$ 605,308
	2019	605,307
	2020	839,317
	2021	627,628
	2022	218,458
The	reafter	\$ 812,873

Agent Plan OPEB Trend Information. The table below presents the annual OPEB cost information for the health insurance premium benefit for the current and two preceding years:

Fiscal Year Ended	Annual PEB Cost	Percentage of Annual Cost Contributed	Net OPEB Obligation
PSPRS – Fire:	 22 0000	Continuation	<u> </u>
June 30, 2017	\$ 38,679	100%	- 0 -
June 30, 2016	43,276	100%	- 0 -
June 30, 2015	72,079	100%	- 0 -

Agent Plan OPEB Actuarial Assumptions. Actuarial valuations involve estimates of the reported amounts' value and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions are subject to continual revision as actual results are compared to past expectations and new estimates are made. The required schedule of funding progress for the health insurance premium benefit presented as required supplementary information provides multiyear trend information that shows whether the actuarial value of the plan's assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Projections of benefits are based on (1) the plan as understood by the District and plan's members and include the types of benefits inforce at the valuation date, and (2) the pattern of sharing benefit costs between the District and plan's members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. The actuarial methods and assumptions used to establish the fiscal year 2017 contribution requirements, are as follows

Actuarial valuation date Actuarial cost method Amortization method	June 30, 2015 Entry age normal Level percent closed for unfunded actuarial accrued liability, open for excess
Remaining amortization period	21 years for unfunded actuarial accrued liability, 20 years for excess
Asset valuation method	7-year smoothed market value (80%/120% market)
Actuarial assumptions:	
Investment rate of return	7.85%
Projected salary increases includes inflation at	4% - 8%
Healthcare cost trend rate	4% Not applicable, health
	insurance subsidy

The funded status of the PSPRS health insurance premium benefit plan in the June 30, 2016, actuarial valuation was determined using the following actuarial methods and assumptions, applied to all periods included in the measurement.

Actuarial valuation date Actuarial cost method	June 30, 2016 Entry age normal
Amortization method	Level percent closed for unfunded actuarial accrued liability, open for excess
Remaining amortization period	20 years for unfunded actuarial accrued liability, 20 years for excess
Asset valuation method	7-year smoothed market value (80%/120% market)
Actuarial assumptions:	
Investment rate of return	7.50%
Projected salary increases	4% - 8%
includes inflation at	4%
Healthcare cost trend rate	Not applicable, health insurance subsidy

Agent Plan OPEB Funded Status. The following table presents the funded status of the health insurance premium benefit plan as of the most recent valuation date, June 30, 2016.

	PS	PRS – Fire
Actuarial value of assets	\$	999,563
Actuarial accrued liability		1,201,611
Unfunded actuarial accrued liability		202,048
Funded ratio		83.19%
Annual covered payroll		10,014,634
Unfunded actuarial accrued liability as a		2.02%
percentage of covered payroll		

## SUBSEQUENT EVENTS

On July 20, 2017, the District consolidated with a neighboring fire district, Mountain Vista Fire District. This consolidation resulted in the full operational absorption of Mountain Vista Fire District into Golder Ranch Fire District. Upon resolution to accept the consolidation, the Mountain Vista Fire District Board of Directors was dissolved. The District has assumed all assets, liabilities and contractual obligations of the Mountain Vista Fire District.

In August 2017, the District acquired a vehicle under the provisions of a long-term lease agreement classified as a capital lease. The total present value of the minimum lease payments of \$552,789 is payable over the next seven years. Revenues from the General Fund will be used to pay the capital lease obligations.

REQUIRED SUPPLEMENTARY INFORMATION

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND YEAR ENDED JUNE 30, 2017

	Budgeted Amounts				Fir	riance with nal Budget Positive
_	Ori	ginal & Final		Actual	(I	Vegative)
Revenues: Property taxes Intergovernmental	\$	16,272,848 392,179	\$	16,308,726 454,266	\$	35,878 62,087
Charges for services		3,840,736		3,759,813		(80,923)
Investment income		20,000		27,952		7,952
Miscellaneous		140,000		211,033		71,033
Total revenues		20,665,763		20,761,790		96,027
Expenditures: Current -						
Public safety - emergency services		17,983,165		18,077,756		(94,591)
Public safety - administration		3,285,243		3,429,020		(143,777)
Public safety - community safety services		47,950		39,945		8,005
Contingency		133,725				133,725
Debt service -						
Principal retirement		347,792		338,192		9,600
Interest and fiscal charges		34,301		34,301	·	(07.020)
Total expenditures		21,832,176		21,919,214		(87,038)
Excess (deficiency) of revenues over expenditures		(1,166,413)		(1,157,424)		8,989
Other financing sources (uses):						
Capital lease agreements				893,825		893,825
Total other financing sources (uses):				893,825		893,825
Changes in fund balances		(1,166,413)		(263,599)		902,814
Fund balances, beginning of year				7,031,127		7,031,127
Fund balances (deficits), end of year	\$	(1,166,413)	\$	6,767,528	\$	7,933,941

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY ARIZONA STATE RETIREMENT SYSTEM LAST THREE FISCAL YEARS

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Measurement date	June 30, 2016	June 30, 2015	June 30, 2014
District's proportion of the net pension liability (asset)	0.018%	0.017%	0.015%
District's proportionate share of the net pension liability (asset)	\$ 2,871,485	\$ 2,625,582	\$ 2,319,839
District's covered payroll	\$ 1,666,230	\$ 1,552,663	\$ 1,518,869
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	172.33%	169.10%	152.73%
Plan fiduciary net position as a percentage of the total pension liability	67.06%	68.35%	69.49%

NOTE: The pension schedules in the required supplementary information are intended to show information for ten years, and additional information will be displayed as it becomes available.

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS PUBLIC SAFETY PERSONNEL RETIREMENT SYSTEM - FIRE LAST THREE FISCAL YEARS

	2017	2016	2015		
Measurement date	June 30, 2016	June 30, 2015	June 30, 2014		
Total pension liability					
Service cost	\$ 1,893,767	\$ 1,665,435	\$ 1,631,075		
Interest	2,926,935	2,662,254	2,320,648		
Changes of benefit terms	4,530,962		53,327		
Differences between expected and actual experience	(589,166)	(320,149)	29,015		
Changes of assumptions	1,944,844		1,270,274		
Benefit payments, including refunds of employee					
contributions	(812,716)	(687,217)	(1,252,497)		
Net change in total pension liability	9,894,626	3,320,323	4,051,842		
Total pension liability—beginning	36,745,274	33,424,951	29,373,109		
Total pension liability—ending	\$ 46,639,900	\$ 36,745,274	\$ 33,424,951		
Plan fiduciary net position					
Contributions—employer	\$ 1,857,235	\$ 1,462,125	\$ 1,320,493		
Contributions—employee	1,168,274	1,043,183	892,042		
Net investment income	162,509	916,962	2,861,697		
Benefit payments, including refunds of employee					
contributions	(812,716)	(687,217)	(1,252,497)		
Administrative expense	(23,784)	(22,759)	(23,047)		
Other	136,088	(18,717)	54,389		
Net change in plan fiduciary net position	2,487,606	2,693,577	3,853,077		
Plan fiduciary net position—beginning	26,969,517	24,275,940	20,422,863		
Plan fiduciary net position—ending	\$ 29,457,123	\$ 26,969,517	\$ 24,275,940		
Net pension liability—ending	<u> </u>	<u>\$ 9,775,757</u>	<u>\$ 9,149,011</u>		
Plan fiduciary net position as a percentage of the total					
pension liability	63.16%	73.40%	72.63%		
Covered payroll	\$ 9,616,923	\$ 7,834,709	\$ 7,044,295		
Net pension liability as a percentage of covered payroll	178.67%	124.77%	129.88%		

NOTE: The pension schedules in the required supplementary information are intended to show information for ten years, and additional information will be displayed as it becomes available

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF CONTRIBUTIONS ALL PENSION PLANS LAST THREE FISCAL YEARS

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Arizona State Retirement System: Actuarially determined contribution	\$ 207,152	\$ 180,786	\$ 169,085
Contributions in relation to the actuarially determined contribution	 207,152	 180,786	 169,085
Contribution deficiency (excess)	\$ 	\$ 	\$ 
District's covered payroll	\$ 1,921,633	\$ 1,666,230	\$ 1,552,663
Contributions as a percentage of covered payroll	10.78%	10.85%	10.89%
Public Safety Personnel Retirement System - Fire: Actuarially determined contribution	\$ 1,669,984	\$ 1,600,256	\$ 1,239,451
Contributions in relation to the actuarially determined contribution	 1,669,984	 1,600,256	 1,239,451
Contribution deficiency (excess)	\$ 	\$ 	\$ 
District's covered-employee payroll	\$ 9,669,855	\$ 9,616,923	\$ 7,834,709
Contributions as a percentage of covered-employee payroll	17.27%	16.64%	15.82%

NOTE: The pension schedules in the required supplementary information are intended to show information for ten years, and additional information will be displayed as it becomes available.

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF FUNDING PROGRESS PUBLIC SAFETY PERSONNEL RETIREMENT SYSTEM OTHER POSTEMPLOYMENT BENEFITS LAST THREE ACTUARIAL VALUATIONS

Actuarial Valuation Date	Va	Actuarial Valuation of Assets		Actuarial Accrued Liability (AAL)		nfunded AL (UAAL)	Funded Ratio	_	Covered Payroll	UAAL as a percentage of Covered Payroll
2016	\$	999,563	\$	1,201,611	\$	(202,048)	83.19	%	\$ 10,014,634	2.02 %
2015		911,990		1,045,304		(133,314)	87.25		9,437,434	1.41
2014		808,921		1,032,611		(223,690)	78.34		8,695,644	2.57

#### GOLDER RANCH FIRE DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2017

### NOTE 1 – BUDGETARY BASIS OF ACCOUNTING

The adopted budget of the District is prepared on a basis consistent with accounting principles generally accepted in the United States of America.

### **NOTE 2 – PENSION PLAN SCHEDULES**

Actuarial Assumptions for Valuations Performed. The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated, which is the most recent actuarial valuation. The actuarial assumptions used are disclosed in the notes to the financial statements.

**Factors that Affect Trends.** The actuarial assumptions used in the June 30, 2015, valuation for ASRS were based on the results of an actuarial experience study for the five-year period ended June 30, 2012. The purpose of the experience study was to review actual experience in relation to the actuarial assumptions in effect. The ASRS Board adopted the experience study recommended changes which were applied to the June 30, 2013, actuarial valuation. The study did not include an analysis of the assumed investment rate of return.

The actuarial assumptions used in the June 30, 2016, valuation for PSPRS were based on the results of an actuarial experience study for the 5-year period ended June 30, 2011. The total pension liability used to calculate the net pension liability for PSPRS was determined by an actuarial valuation as of that date. The total pension liability as of June 30, 2016, reflects changes of benefit terms and actuarial assumptions for a court ruling for funding permanent benefit increases and a decrease in the wage growth assumption from 4.5% to 4.0%. In addition, a Court ruling that a 2011 law's increasing employee contributions for members hired prior to the law's effective date was unconstitutional changed benefit terms.

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COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DEBT SERVICE YEAR ENDED JUNE 30, 2017

		Budgeted Amounts		Fi	riance with nal Budget Positive	
	Orig	inal & Final	 Actual	(Negative)		
Revenues: Property taxes Investment income	\$	1,031,706	\$ 1,047,205 12,117	\$	15,499 12,117	
Total revenues		1,031,706	 1,059,322		27,616	
Expenditures: Debt service -						
Principal retirement		801,792	891,000		(89,208)	
Interest and fiscal charges		229,914	276,211		(46,297)	
Bond issuance costs			 55,690		(55,690)	
Total expenditures		1,031,706	 1,222,901		(191,195)	
Excess (deficiency) of revenues over expenditures			 (163,579)		(163,579)	
Other financing sources (uses): Issuance of refunding bonds Payment to refunded bond escrow agent Total other financing sources (uses):			 2,932,000 (2,808,528) 123,472		2,932,000 (2,808,528) 123,472	
Changes in fund balances			 (40,107)		(40,107)	
Fund balances, beginning of year			316,071		316,071	
Fund balances, end of year	\$		\$ 275,964	\$	275,964	

#### GOLDER RANCH FIRE DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL CAPITAL PROJECTS YEAR ENDED JUNE 30, 2017

	Budgeted Amounts					ariance with inal Budget Positive
	Origi	nal & Final		Actual	(Negative)	
Revenues:						
Property taxes	\$	906,085	\$	906,085	\$	
Total revenues		906,085		906,085		
Expenditures:						
Capital outlay		906,085		1,475,740		(569,655)
Total expenditures		906,085		1,475,740		(569,655)
Changes in fund balances				(569,655)		(569,655)
Fund balances (deficits), beginning of year				(601,718)		(601,718)
Fund balances (deficits), end of year	\$		\$	(1,171,373)	\$	(1,171,373)

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### STATISTICAL SECTION

The statistical section presents financial statement trends as well as detailed financial and operational information not available elsewhere in the report. The statistical section is intended to enhance the reader's understanding of the information presented in the financial statements, notes to the financial statements, and other supplementary information presented in this report. The statistical section is comprised of the five categories of statistical information presented below.

#### **Financial Trends**

These schedules contain information on financial trends to help the reader understand how the District's financial position and financial activities have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the factors affecting the District's ability to generate revenue.

#### **Debt Capacity**

These schedules present information to help the reader evaluate the District's current levels of outstanding debt as well as assess the District's ability to make debt payments and/or issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules present various demographic and economic indicators to help the reader understand the environment in which the District's financial activities take place and to help make comparisons with other school districts.

#### **Operating Information**

These schedules contain information about the District's operations and various resources to help the reader draw conclusions as to how the District's financial information relates to the services provided by the District.

**Note:** Due to cost considerations for the accumulation of data, the District has elected to present less than ten years of data, or data from less than nine years prior, for certain statistical schedules. This information will be accumulated and reported each year until the complete ten years of data is presented.

For locally assessed property (i.e., excluding mines, utilities, etc.) Proposition 117, approved by voters in 2012, amended the Arizona Constitution to require that all property taxes after fiscal year 2014-15 be based upon property values limited to five percent in annual growth. The aggregate assessed value of all taxable properties within a taxing jurisdiction (i.e., after applying assessment ratios based on the use of a property), including property values with a growth limit, is currently referred to as net limited assessed value and formerly as primary assessed value. In accordance with Proposition 117, this value is used for all taxing purposes beginning fiscal year 2015-16. Aggregate assessed value without a growth limit is currently referred to as net full cash assessed value and formerly as secondary assessed value. This remains the value utilized for determining debt capacity limits.

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#### **Golder Ranch Fire District Net Position By Component**

(Accrual Basis)

						Fiscal Year		
		2011	. <u>-</u>	2012		2013	 2014	 2015
Net Investment in Capital Assets	\$	6,159,328	\$	6,200,701	\$	6,516,444	\$ 6,640,717	\$ 7,191,068
Restricted		1,375,940		539,464		548,897	528,150	954,221
Unrestricted		4,767,959		4,992,071		4,810,433	 5,020,475	 (3,981,422)
Total Primary Government Net Position	\$	12,303,227	\$	11,732,236	\$	11,875,774	\$ 12,189,342	\$ 4,163,867
	_	2016		2017				
Net Investment in Capital Assets	\$	7,672,389	\$	9,236,846				
Restricted		352,779		311,946				
Unrestricted		(4,523,981)	_	(11,938,989)	_			
Total Primary Government Net Position	\$	3,501,187	\$	(2,390,197)				

Source: District financial records.

Note: The decrease in net position in fiscal year 2015 is due to the implementation of the pension standards.

## Golder Ranch Fire District Changes in Net Position

(Accrual Basis)

				Fiscal Year		
	_	2011	2012	2013	2014	2015
EXPENSES						
Governmental Activities:						
Public Safety-Fire Protection	\$	16,084,321 \$	16,290,428 \$	16,997,459 \$	17,274,232 \$	18,460,962
Interest on Long Term Debt	_	592,356	577,720	559,094	506,040	412,387
Total Primary Government Expenses	-	16,676,677	16,868,148	17,556,553	17,780,272	18,873,349
PROGRAM REVENUES						
Governmental Activities:						
Charges for Services		1,697,113	1,507,073	2,126,243	2,538,435	3,295,320
Operating grants & contributions	_	356,185	371,530	443,254	131,249	315,056
Total Primary Government Revenues	-	2,053,298	1,878,603	2,569,497	2,669,684	3,610,376
Total Primary Government Net Expenses	\$_	(14,623,379) \$	(14,989,545) \$	(14,987,056) \$	(15,110,588) \$	(15,262,973)
General Revenues & Other Changes						
in Net Position						
Property Taxes	\$	15,704,039 \$	14,377,019 \$	15,002,161 \$	15,371,055 \$	17,022,813
Investment Income		32,752	24,417	52,011	30,977	28,328
Miscellaneous	_	36,777	17,118	76,422	22,124	40,841
Total Primary Government	-	15,773,568	14,418,554	15,130,594	15,424,156	17,091,982
Change in Net Position						
Total Primary Government	\$ _	1,150,189 \$	(570,991) \$	143,538 \$	313,568 \$	1,829,009

(Continued)

## Golder Ranch Fire District Changes in Net Position

(Accrual Basis)

		Fisc	al Y	ear
		2016		2017
EXPENSES				
Governmental Activities:				
Public Safety-Fire Protection	\$	21,837,480	\$	28,391,504
Interest on Long Term Debt	_	309,662		383,790
Total Primary Government Expenses	_	22,147,142	<u> </u>	28,775,294
PROGRAM REVENUES				
Governmental Activities:				
Charges for Services		3,314,268		3,759,813
Operating grants & contributions	_	506,456		625,157
Total Primary Government Revenues	-	3,820,724		4,384,970
Total Primary Government Net Expenses	\$	(18,326,418)	\$	(24,390,324)
General Revenues & Other Changes				
in Net Position				
Property Taxes	\$	17,424,433	\$	18,247,838
Investment Income		37,175		40,069
Miscellaneous	_	202,130		211,033
Total Primary Government	_	17,663,738		18,498,940
Change in Net Position				
Total Primary Government	\$ _	(662,680)	\$	(5,891,384)

Source: District financial records.

(Concluded)

#### Fund Balances - Governmental Funds

(Modified Accrual Basis)

	Fiscal Year									
	_	2011		2012		2013	. <u> </u>	2014		2015
General Fund										
Committed	\$	5,133,944	\$	5,544,527	\$	5,268,087	\$	5,511,562	\$	6,553,262
Assigned										461,157
Unassigned		774,874								
Total General Fund	\$	5,908,818	\$	5,544,527	\$	5,268,087	\$	5,511,562	\$	7,014,419
All Other Governmental Funds										
Restricted	\$	497,821	\$	499,741	\$	529,763	\$	482,794	\$	937,297
Total All other Governmental Funds	\$	497,821	\$	499,741	\$	529,763	\$	482,794	\$	937,297

(Continued)

#### Fund Balances - Governmental Funds

(Modified Accrual Basis)

	Fisc	al Y	'ear
	 2016		2017
General Fund			
Committed	\$ 6,950,492	\$	6,767,528
Assigned			
Unassigned	 80,635		
Total General Fund	\$ 7,031,127	\$	6,767,528
All Other Governmental Funds			
Restricted	\$ 316,071	\$	275,964
Unassigned	 (601,718)		(1,171,373)
Total All other Governmental Funds	\$ (285,647)	\$	(895,409)

Source: District financial records.

(Concluded)

#### Golder Ranch Fire District Changes in Fund Balances - Governmental Funds and Debt Service Ratio (Modified Accrual Basis)

				Fiscal Year			
	 2011		2012	 2013	. <u> </u>	2014	 2015
REVENUES							
Taxes	\$ 15,459,330	\$	14,400,806	\$ 14,929,131	\$	15,310,805	\$ 17,156,974
Investment Income	32,752		24,417	52,011		30,977	28,328
Charges for Services	1,689,127		1,507,073	2,126,243		2,538,435	3,295,320
Intergovernmental	356,185		371,530	400,897		139,408	329,620
Miscellaneous	 44,763		17,118	 76,422		22,124	 40,841
Total Revenues	\$ 17,582,157	\$	16,320,944	\$ 17,584,704	\$	18,041,749	\$ 20,851,083
EXPENDITURES							
Current							
Public Safety	\$ 15,007,047	\$	14,910,906	\$ 15,878,806	\$	16,246,534	\$ 17,261,181
Capital Outlay	2,055,779		754,444	1,139,495		488,724	471,978
Debt Service:							
Principal	818,439		889,112	933,525		640,000	912,827
Interest	592,356		577,720	559,094		469,985	397,637
Debt Issuance cost							82,496
Payment to the escrow agent							 200,000
Total Expenditures	\$ 18,473,621	\$	17,132,182	\$ 18,510,920	\$	17,845,243	\$ 19,326,119
Excess (Deficiency) of Revenues	\$ (891,464)	\$	(811,238)	\$ (926,216)	\$	196,506	\$ 1,524,964
OTHER FINANCING SOURCES (uses)							
Proceeds from Debt Issuances	\$ 360,000	\$	448,867	\$ 679,798	\$		\$ 5,310,000
Payment to escrow agent							(5,227,504
Proceeds from sale of capital assets							 349,900
Total Other Financing Sources	\$ 360,000	\$	448,867	\$ 679,798	\$		\$ 432,396
Net Change in Fund Balance	\$ (531,464)	\$ _	(362,371)	\$ (246,418)	\$ _	196,506	\$ 1,957,360
Debt Service as a percentage of							
noncapital expenditures	8.58%		8.82%	8.57%		6.40%	8.45%

(Continued)

#### Golder Ranch Fire District Changes in Fund Balances - Governmental Funds and Debt Service Ratio (Modified Accrual Basis)

		Fisco	al Ye	ear
	_	2016		2017
REVENUES				
Taxes	\$	17,138,081	\$	18,262,016
Investment Income		37,175		40,069
Charges for Services		3,314,268		3,759,813
Intergovernmental		526,090		454,266
Miscellaneous		202,130		211,033
Total Revenues	\$	21,217,744	\$	22,727,197
EXPENDITURES				
Current				
Public Safety	\$	19,008,691	\$	21,546,721
Capital Outlay		2,453,770		1,475,740
Debt Service:				
Principal		1,030,778		1,229,192
Interest		294,912		310,512
Debt Issuance cost				55,690
Payment to the escrow agent				
Total Expenditures	\$	22,788,151	\$	24,617,855
Excess (Deficiency) of Revenues	\$	(1,570,407)	\$	(1,890,658)
OTHER FINANCING SOURCES (uses)				
Proceeds from Debt Issuances	\$	364,171	\$	3,825,825
Payment to escrow agent				(2,808,528)
Proceeds from sale of capital assets	_			
Total Other Financing Sources	\$	364,171	\$	1,017,297
Net Change in Fund Balance	\$	(1,206,236)	\$	(873,361)
Debt Service as a percentage of noncapital expenditures		6.21%		6.99%

Source: District financial records.

(Concluded)

## Assessed and Estimated Full Cash Value of Taxable Property

(Last Ten Fiscal Years)

Fiscal Year	Full Cash Assessed Valuation (Actual Value)	Total Limited Assessed Valuation (AV)	Total Exemptions	Personal Property	Real Property	Net Limited Assessed Valuation (NAV)	NAV as a percent of of AV	Mil Rate
2017	7,846,369,226	865,169,007	61,708,968	16,867,752	786,592,287	803,460,039	93%	2.09
2016	7,462,920,408	836,047,970	64,474,173	17,730,345	753,843,452	771,573,797	92%	2.07
2015	7,353,451,941	832,900,767	65,448,195	19,674,351	747,778,221	767,452,572	92%	2.04
2014	7,294,163,472	828,694,963	62,890,247	31,785,594	734,019,122	765,804,716	92%	1.82
2013	7,635,729,690	869,864,390	63,941,284	33,286,885	772,636,221	805,923,106	93%	1.61
2012	7,901,108,189	905,241,426	86,932,764	33,798,443	784,510,219	818,308,662	90%	1.59
2011	7,009,936,418	883,084,638	24,858,108	35,447,163	822,779,367	858,226,530	97%	1.59
2010	6,418,773,179	792,293,652	20,293,215	31,885,784	740,114,653	772,000,437	97%	1.59
2009	4,472,059,576	771,534,876	17,824,893	31,130,337	722,579,646	753,709,983	98%	1.59
2008	3,445,148,367	388,053,111	14,594,983	15,424,868	358,033,260	373,458,128	96%	1.69

Source: State and County Abstract of the Assessment Roll, Arizona Department of Revenue, PTOC Levy Limit worksheet, District financial records

## **Direct and Overlapping Property Tax Rates**

(per \$100 of assessed value)

Fiscal Year	Fire	er Ranch District - condary	Fire	er Ranch District - t Service	Unifi	hitheater ed School trict #10	Con	Pima nmunity ollege	Pima	a County	Pina	l County
2017	\$	2.09	\$	0.13	\$	5.49	\$	1.38	\$	4.29	\$	3.87
2016	\$	2.07	\$	0.13	\$	3.60	\$	1.30	\$	4.39	\$	3.87
2015	\$	2.04	\$	0.14	\$	3.97	\$	1.33	\$	4.28	\$	4.06
2014	\$	1.82	\$	0.14	\$	3.81	\$	1.18	\$	4.31	\$	4.15
2013	\$	1.61	\$	0.14	\$	5.92	\$	1.29	\$	3.67	\$	4.07
2012	\$	1.59	\$	0.14	\$	5.40	\$	1.08	\$	3.42	\$	4.00
2011	\$	1.59	\$	0.14	\$	5.05	\$	1.08	\$	4.29	\$	3.67
2010	\$	1.59	\$	0.16	\$	4.61	\$	1.08	\$	4.06	\$	3.85
2009	\$	1.59	\$	0.17	\$	4.86	\$	1.36	\$	4.02	\$	4.40
2008	\$	1.69	\$	0.19	\$	5.50	\$	1.18	\$	4.52	\$	4.69

Source: Property Tax Rates and Assessed Values, Arizona Tax Research Foundation.

## Golder Ranch Fire District Principal Property Taxpayers FY 2017 and FY 2011

			Fiscal Y	Year		
		2017			2011*	
	Net Limited		Percent of District's Net Limited	Net Full Cash		Percent of District's Net Full Cash
	Assessed		Assessed	Assessed		Assessed
Taxpayer	Valuation	Rank	Valuation	Valuation	Rank	Valuation
ORO VALLEY HOSPITAL	31,688,244	1	4%	7,174,782	3	19
	20,508,254	1	3%	15,470,571	1	29
/ENTANA MEDICAL SYSTEMS INC	8,722,683	3	1%	3,777,670	7	09
OUTHWEST GAS CORPORATION	8,319,734	4	1%	3,777,070		09
DRO VALLEY MARKETPLACE	8,172,564	5	1%	5,606,939	5	19
WIENGARTEN NOSTAT INC	7,683,723	6	1%	-,,		0
FOOTHILLS LLC	6,915,073	7	1%			0'
UCSON MATHER PLAZA LLC	4,965,102	8	1%			0
IONEWYWELL INTERNATIONAL INC	4,915,891	9	1%	7,173,330	4	19
MIRAVAL RESORT AZ LLC	3,186,000	10	0%	3,391,868	8	0'
SPLENDIDO				5,136,122	6	
OVERLOOK APARTMENTS				1,710,000	9	
HSL EL CONQUISTADOR LLC				9,437,400	2	
DESERT POINT LLC				1,031,942	10	
Total	803,460,039		13%	818,308,662		6

Source: Pima County Assessor's website

\*Data from 2008 was unavailable at publication

### Property Tax Levies and Collections

(Accrual Basis)

				Collected within the Fi Levy	scal Year of the		Total Collection	s to Date
Fiscal Year	Original Property Tax Levy	Tax Roll Corrections	Property Tax Levy (Adjusted)	Amount	% Of Levy	Collections in Subsequent Years	Amount	% Of Levy
2017	17,836,813	(17,134)	17,819,679	17,588,080	98.7%		17,588,080	98.7%
2016	16,974,606	(1,574)	16,973,032	16,577,634	97.7%	300,307	16,877,941	99.4%
2015	16,733,540	(317)	16,733,223	16,398,624	98.0%	194,073	16,592,697	99.2%
2014	15,009,773	(58,862)	14,950,911	14,398,923	96.3%	519,921	14,918,844	99.8%
2013	13,937,646	(56,653)	13,880,993	12,805,357	92.3%	1,025,118	13,830,475	99.6%
2012	13,490,968	(47,581)	13,487,860	13,165,412	97.6%	317,450	13,482,862	100.0%
2011	14,198,710	(9,235)	14,189,475	13,785,921	97.2%	399,147	14,185,068	100.0%
2010	12,836,020	(94)	12,835,926	12,445,526	97.0%	384,166	12,829,692	100.0%
2009	12,577,636	(25,591)	12,552,045	11,604,812	92.5%	943,369	12,548,181	100.0%
2008	9,024,965	(947)	9,024,018	8,738,964	96.8%	282,887	9,021,851	100.0%

Source: Pinal and Pima County Treasurer reports

	Fiscal Year									
	2008	2009	2010	2011	2012					
Net Assessed Value	373,458,128	753,709,983	772,000,437	858,226,530	818,308,662					
Debt Limit Rate (Article IX, Sect 8)	6%	6%	6%	6%	6%					
Debt limit	22,407,488	45,222,599	46,320,026	51,493,592	49,098,520					
Less Bond & Lease Obligations	(13,214,096)	(12,663,936)	(13,395,016)	(12,956,577)	(12,364,916)					
Additional Debt Capacity	9,193,392	32,558,663	32,925,010	38,537,015	36,733,604					
Debt Capacity as a percent of Total Debt Limit	41.0%	72.0%	71.1%	25.2%	25.5%					

# **Golder Ranch Fire District** Computation of Legal Debt Margin

	Fiscal Year							
	2013	2014	2015	2016	2017			
Net Assessed Value	805,923,106	765,804,716	767,452,572	771,573,797	803,460,039			
Debt Limit Rate (Article IX, Sect 8)	6%	6%	6%	6%	6%			
Debt limit	48,355,386	45,948,283	46,047,154	46,294,428	48,207,602			
Less Bond & Lease Obligations	(12,317,605)	(11,677,605)	(10,854,778)	(10,280,171)	(9,359,804)			
Additional Debt Capacity	36,037,781	34,270,678	35,192,376	36,014,257	38,847,798			
Debt Capacity as a percent of Total Debt Limit	25.5%	25.4%	23.6%	22.2%	19.4%			

Source: District financial records

(Concluded)

### **Golder Ranch Fire District** Direct and Overlapping Governmental Activities Debt

Jurisdiction	**Net Direct Debt Outstanding at 6/30/2016	Percentage Applicable to district (based on 2016 NAV)	Amount Applicable to District
Pima County*	642,019,000	7.54%	48,408,233
Amphitheater Unified School District No. 10	91,035,000	18.45%	16,795,958
Town of Oro Valley	10,163,600	95.00%	9,655,420
Pinal County	162,960,000	92.00%	149,923,200
Subtotal, overlapping debt			224,782,810
Direct:			
Golder Ranch Fire District			9,359,804
Total Direct and Overlapping Debt			234,142,614

Source: Pinal and Pima County CAFR, Town of Oro Valley CAFR, June 30, 2016 and District financial records. \*Excludes improvement Districts

\*\* Outstanding debt as of June 30, 2016 is the most recent information available. Includes all long-term debt instruments of the governmental activities, including bonds, notes, certificates of participation, loans and capital leases.

			General Obligat		T	otal Outstanding Deb	:			
Fiscal Year	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Ratio to Assessed Value	Per Capita	Percentage of Personal Income	Capital Leases	Total	Per Capita	Percentage of Personal Income
2017	7,044,000	271,779	6,772,221	0.8%	110.14	0.3%	2,315,804	9,088,025	147.80	0.4%
2016	8,520,000	1,206,827	7,313,173	0.9%	118.93	0.3%	1,760,171	9,073,344	147.56	0.4%
2015	9,165,000	1,575,872	7,589,128	1.0%	127.64	0.4%	1,659,778	9,248,906	155.55	0.4%
2014	9,805,000	1,448,051	8,356,949	1.1%	135.91	0.4%	1,897,605	10,254,554	166.77	0.5%
2013	10,420,000	1,386,002	9,033,998	1.1%	152.17	0.4%	1,897,605	10,931,603	184.13	0.5%
2012	11,005,000	1,341,759	9,663,241	1.2%	163.66	0.4%	1,359,916	11,023,157	186.69	0.5%
2011	11,565,000	1,321,211	10,243,789	1.2%	166.42	0.4%	1,391,577	11,635,366	189.03	0.5%
2010	12,105,000	1,212,479	10,892,521	1.4%	178.42	0.5%	1,290,016	12,182,537	199.55	0.5%
2009	12,630,000	1,066,992	11,563,008	1.5%	190.44	0.5%	1,098,936	12,661,944	208.54	0.6%
2008	12,975,000	734,587	12,240,413	3.3%	203.65	0.6%	584,096	12,824,509	213.37	0.6%

### **Demographic and Economic Statistics**

(Last Ten Fiscal Years)

Fiscal Year	Population	Personal Income	Per Capita Personal Income	Unemployment Rate - Pima Countywide
2016	61,489	2,120,493,144	34,486	7.2%
2015	60,678	2,203,830,393	36,320	5.1%
2014	59,459	2,107,408,342	35,443	7.3%
2013	61,489	2,120,493,144	34,486	7.2%
2012	59,368	2,074,552,599	34,944	7.6%
2011	59,044	2,233,173,098	37,822	9.1%
2010	61,554	2,288,326,039	37,176	8.6%
2009	61,051	2,253,536,959	36,912	7.9%
2008	60,718	2,191,454,980	36,092	4.7%
2007	60,105	2,121,867,959	35,303	3.3%
2006	58,405	2,012,345,962	34,455	4.4%

Sources: Pima County Association of Governments, University of Arizona \* Fiscal year ending 2016 is the most recent information available.

Demographic and Economic Statistics

	Census Year									
		201	0		2000					
<u>Community</u>	Population	Percentage of population >65 years of age	Land area (Sq Miles)	Persons / Sq Mile	Population	Percentage of population >65 years of age	Land area (Sq Miles)	Persons / Sq Mile		
Saddlebrooke	9,614	60.2%	29.29	328.2	na	na	na	na		
Catalina	7,569	18.7%	14.11	536.4	7,025	14.1%	13.9	506.6		
Town of Oro Valley	43,521	28.1%	35.53	1,154.4	29,700	22.7%	31.8	933.1		
Other	850		141.24	6.02	1,250		89.47	13.97		
US Census Bureau	61,554		220.17	279.6	37,975		135.17	280.9		

## Golder Ranch Fire District Principal Employers

	Fiscal Year							
		2017		2008				
Employer	Employees	Rank	Percent of Total Employment	Employees	Rank	Percent of Total Employment		
Ventana Medical Systems	1,291	1	8%	680	1	5%		
Honeywell Aerospace	700	2	4%	000	1	0%		
Oro Valley Hospital	674	- 3	4%			0%		
Amphi Schools	435	4	3%	602	2	4%		
Miraval Resorts	375	5	2%			0%		
Town of Oro Valley	302	6	2%	448	5	3%		
Hilton El Conquistador Resort & Country Club	254	7	1%	600	3	4%		
Casa de la Luz Hospice	207	8	1%					
Splendido At Rancho Vistoso	156	9	1%					
Meggitt Securaplane	154	10	1%					
Northwest Medical Center Oro Valley				560	4	4%		
Fry's Food Stores				220	6	1%		
Home Depot				150	7	1%		
Target				135	8	1%		
Long Realty				125	9	1%		
Stone Canyon Golf/Golf Club at Vistoso				80	10	1%		
*total estimated employee population	on 17,137		27%	14,945		24%		

Source: OroValleyAZ.gov, Pima County Association of Governments, Miraval Resorts HR, Arizona Daily Star and Town of Oro Valley FY2008 CAFR \*based on an assumed 40.17% of total population

## Full-Time Equivalent District Employees by Function

(Last Ten Years)

-	2008	2009	2010	2011	2012
Fire and Rescue	104	106	110	124	127
Administrative and Support	23	24	27	29	27
Total	127	130	137	153	154
-	2013	2014	2015	2016	2017
Fire and Rescue	125	124	135	140	154
Administrative and Support	28	29	31	37	37
Total	153	153	166	177	191

Source: District records.

### **Operating Indicators by Function**

(Last Ten Years)

	Fiscal Year									
FUNCTION	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety										
Emergency Medical Service Calls	3,157	3,208	3,612	4,202	4,367	5,233	5,404	5,997	6,324	6,694
Fire Responses	136	111	115	240	172	194	155	159	186	181
Other Responses (including hazardous condition, public service)	794	1,842	774	1,699	3,905	3,837	3,961	4,309	4,651	4,575
Miscellaneous - including good intent	3,000	2,177	3,009	2,309	529	493	595	719	766	807
Total	7,087	7,338	7,510	8,450	8,973	9,757	10,115	11,184	11,927	12,257

Source: District records.

## Golder Ranch Fire District Capital Assets by Function (Last Ten Fiscal Years)

2008				Fiscal Year									
	<u> </u>	2009	2010	2011	2012	2013	2014	2015	2016	2017			
y													
	5	6	7	8	8	7	7	7	7	7			
	2	2	2	2	2	2	2	2	2	3			
	4	4	5	5	5	3	3	3	4	4			
1	L5	17	17	17	19	21	20	20	24	26			
	6	6	6	8	8	9	9	9	10	11			
				1	1	1	1	1	1	1			
	6	6	8	8	10	8	8	9	10	11			
	1	1	1	1	1	1	1	1	1	1			
		1	1	1	1	1	1	1	1	1			
	1	1	1	1	1	1	1	1	1	1			
	3	4	4	4	4	3	3	3	3	3			
	10	42	45	46	52	50	40	50		62			
	1	5 2 4 15 6 1 1 3	$\begin{array}{cccccccc} 5 & 6 \\ 2 & 2 \\ 4 & 4 \\ 15 & 17 \\ 6 & 6 \\ 1 & 6 \\ 1 & 1 \\ 1 & 1 \\ 1 & 1 \\ 3 & 4 \end{array}$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$			

Source: District records

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